ANNUAL FINANCIAL REPORT

JUNE 30, 2009

June 30, 2009

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Honorable Mayor and Members of the City Council City of New Bedford New Bedford, Massachusetts

### Independent Auditors' Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of New Bedford, Massachusetts, as of and for the year ended June 30, 2009 (except for the New Bedford Contributory Retirement System which is as of and for the year ended December 31, 2008), which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of New Bedford's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Greater New Bedford Workforce Investment Board, which is presented as a blended component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Greater New Bedford Workforce Investment Board, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of New Bedford's internal control over financial reporting. Accordingly, we express no opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of New Bedford, Massachusetts, as of June 30, 2009 (except for the New Bedford Contributory Retirement System which is as of and for the year ended December 31, 2008), and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a separate report dated May 20, 2010 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 3 through 13 and the schedule of revenues, expenditures and changes in fund balances - budgetary basis on pages 74 through 82 and are not a required part of the basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of New Bedford's basic financial statements. The supplementary statements and schedules on pages 86 through 110 are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The schedule of funding progress and employers' contributions on pages 83 through 85 have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

May 20, 2010

Hague, Sahady & Co. PC

Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009

The management of the **City of New Bedford, Massachusetts** (City), offers readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2009 and 2008. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the audit.

### FINANCIAL Highlights:

- The assets of the City exceeded liabilities at June 30, 2009 and 2008, respectively, by \$126,885,981 and \$135,525,418. Of this amount, \$49,249,292 represents unrestricted net assets at June 30, 2009 and \$65,728,253 at June 30, 2008 (restated).
- The City's total net assets decreased by \$8,639,437 for the fiscal year ended June 30, 2009.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$14,129,391. As of June 30, 2008 ending fund balances for governmental funds were \$24,943,179 (restated).
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$16,450,426 (5.9 percent) of total general fund expenditures.
- The City's total long term debt decreased by \$3,655,674 from \$251,141,880 to \$247,486,206 during the current fiscal year. The key factor in this increase is that the City is incurred new debt totaling \$8,636,370, pay downs were made totaling \$9,302,493 and the state subsidized principal payments totaled \$2,989,551 through the Massachusetts Water Pollution Trust.
- The City considered its water and airport activities to be business-type in nature beginning in 2007. The business-type activities decreased the City's net assets by \$763,234.

### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements:** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, (i.e., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements of the City are divided into three categories:

- Governmental activities Governmental activities of the City such as general government, public
  works, public safety, education, community and economic development, and culture and
  recreation are reported here. Property taxes, state aid, local fees and charges finance most of these
  activities.
- Business-type activities Business-type activities of the City such as water and airport are reported here. Charges for services finance most of these activities.
- Component units The government-wide financial statements not only include the governmental and business-type activities (known as the primary government) but also legally separate entities. There are five legally separate component unit entities included in this report, which are the Greater New Bedford Regional Refuse Management District, the Harbor Development Corporation, the Greater New Bedford Workforce Investment Board, the New Bedford Redevelopment Authority and The New Bedford Contributory Retirement System.

The government-wide financial statements can be found on pages 14 through 17 of this report.

**Fund financial statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental, proprietary, and fiduciary funds. Fiduciary funds for the City consist of the pension trust fund, the private purpose trust funds and the agency funds. The proprietary funds for the City is the water and airport and internal service or medical claims trust funds. All other activities of the City are included in the governmental funds.

**Governmental funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, government fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in the evaluation of a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate the comparison between *governmental funds* and *governmental activities*.

Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009

The City maintains many governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, wastewater fund and stabilization fund which are considered major funds. Data from all of the other governmental funds, which are considered non-major funds, are combined into a single aggregated presentation. Individual fund data for these nonmajor governmental funds is provided in the form of combining statements, which are not required but are supplementary information.

The City adopts an annual budget for its general and wastewater funds. A budgetary comparison statement has been provided to demonstrate compliance with those budgets.

The governmental fund financial statements can be found on pages 18 through 19 of this report. The budgetary statements can be found on pages 74 through 76 and 79 of this report.

**Proprietary funds:** The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and airport operations. *Internal service funds* are an accounting device used to account for the purchasing of supplies, medical and life insurance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements. The accrual basis of accounting is used for the proprietary fund.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the enterprise fund consisting of the water and airport operations as well as the internal service fund which is considered major funds.

The City adopts an annual budget for its water and airport funds. A budgetary comparison statement has been provided to demonstrate compliance with those budgets.

The proprietary fund financial statements can be found on pages 22 through 25 of this report. The budgetary statements can be found on pages 77 through 78 of this report.

**Fiduciary funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The City is the trustee, or fiduciary, for its employees' pension plan. It is also responsible for other assets that because of a trust arrangement can be used only for the trust beneficiaries and the agency fund. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the City's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of changes in fiduciary net assets. These activities are excluded from the City's governmental-wide financial statements because the City cannot use these assets to finance its operations. The accounting used for fiduciary funds is the accrual basis of accounting.

The fiduciary funds financial statements can be found on pages 26 through 27 of this report.

Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28 through 73 of this report.

**Other information:** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning all legally adopted budgets. The City appropriates an annual appropriation budget for the general, water, airport and wastewater funds. Budgetary comparison schedules are presented to demonstrate compliance with the budget on pages 74 through 81.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$126,885,981 as of June 30, 2009 and \$135,525,418 as of June 30, 2008.

The largest portion of the City's net assets reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment and construction in progress, etc.) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its residents; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The City's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

### Net Assets for the period ending June 30, 2009 and June 30, 2008 (Government-wide level)

	Governmenta	al Activities	Business-Typ	e Activities **	Total **			
	2009	2008	2009	2008	2009	2008		
Assets:								
Current and other assets	\$ 127,053,647	\$ 132,962,099	\$ 3,935,186	\$ 2,887,805	\$ 130,988,833	\$ 135,849,904		
Capital assets	300,707,206	294,697,649	61,523,268	56,185,186	362,230,474	350,882,835		
Total Assets	<u>\$ 427,760,853</u>	<u>\$ 427,659,748</u>	<u>\$ 65,458,454</u>	\$ 59,072,991	<u>\$ 493,219,307</u>	<u>\$ 486,732,739</u>		
Liabilities:								
Current liabilities	\$ 30,312,115	\$ 115,774,995	\$ 771,169	\$ 2,149,261	\$ 31,083,284	\$ 117,924,256		
Long-term liabilities	309,615,294	216,175,106	25,634,748	17,107,959	335,250,042	233,283,065		
Total Liabilities	\$ 339,927,409	\$ 331,950,101	<u>\$ 26,405,917</u>	<u>\$ 19,257,220</u>	\$ 366,333,326	<u>\$ 351,207,321</u>		
Net Assets:								
Investment in capital	¢ 46.069.416	¢ 20.220.625	ф 26.549. <b>7</b> 06	ф <b>27</b> .040.404	¢ 92.617.122	¢ (0.170.000		
assets (net of debt)	\$ 46,068,416	\$ 30,330,625	\$ 36,548,706	\$ 37,848,404	\$ 82,617,122	\$ 68,179,029		
Restricted	( 4,980,433)	1,624,204	2 502 921	( 6,068)	, , , ,	1,618,136		
Unreserved	46,745,461	63,754,818	2,503,831	1,973,435	49,249,292	65,728,253		
Total Net Assets	\$ 87,833,444	\$ 95,709,647	\$ 39,052,537	\$ 39,815,771	\$ 126,885,981	\$ 135,525,418		

<sup>\*\*</sup> Total net assets for fiscal year ended June 30, 2008 have been restated - refer to restatement note (page 72) in the financial statements for the explanation.

Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009

An additional portion of the City's net assets (\$4,980,433) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets \$49,249,292 may be used to meet the City's ongoing obligations to citizens and creditors.

The strength of the City is dependent upon the willingness of the citizenry to pay their bills when they are due, and the diligence of the Tax Collector to ensure that everyone complies with such dealings. As of June 30, 2009 and June 30, 2008 cash and investments consisted of \$59,433,265 and \$65,535,187 respectively.

At the end of fiscal year 2009, the City is not able to report positive balances in all three categories of net assets for its governmental activities. For year ended 2009, the City is able to report positive balances in all three categories of net assets for its business-type activities.

The City's net assets for its governmental funds decreased during the current fiscal year, due primarily to expenditures in excess of revenues earned of \$19,019,793. Net income before transfers for business-type activities decreased due to expenditures in excess of revenues earned in the amount of \$626,225.

**Governmental activities:** Governmental activities decreased the City's net assets by \$7,876,203 for fiscal year ended June 30, 2009.

Business-type activities: Business-type activities decreased the City's net assets by \$763,234 for 2009.

Key elements of these increases/(decreases) are documented on the following page:

### Changes in Net Assets for the period ending June 30, 2009 and June 30, 2008 (Government-wide level)

	Governmental Activities			Business-Ty	pe A	ctivities **		Total **			
	2009	2008		2009		2008		2009	2008		
Revenues:						_					
Program revenues:											
Charges for service	\$ 37,196,657	\$ 37,056,400	\$	9,454,143	\$	8,965,661	\$	46,650,800	\$ 46,022,061		
Operating grants &											
contributions	91,722,563	68,839,689						91,722,563	68,839,689		
Capital grants &											
contributions	10,360,973	5,066,545		188,869		190,796		10,549,842	5,257,341		
General revenues:											
Property taxes	85,704,440	79,443,107						85,704,440	79,443,107		
Motor vehicle excise	5,537,923	5,497,886						5,537,923	5,497,886		
Tax liens fines & other	9,685,112	4,403,140		45		90		9,685,157	4,403,230		
Intergovernmental	125,718,514	136,617,059						125,718,514	136,617,059		
Contributions & Donations	10,559,327	8,238,230						10,559,327	8,238,230		
Earnings on investments	107,047	1,239,349						107,047	1,239,349		
Other	4,417,788	3,764,590		106,309	_	117,909	_	4,524,097	3,882,499		
Total revenues	381,010,344	350,165,995		9,749,366		9,274,456		390,759,710	359,440,451		

Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009

### Changes in Net Assets for the period ending June 30, 2009 and June 30, 2008 (Government-wide level)

	G	overnment	ntal Activities			Business-Type	Act	ivities **	Total **			
	2	009		2008		2009		2008	2	009		2008
Expenses:												
General government	9	,175,028	1	12,122,081					9,	175,028		12,122,081
Public safety	64	,418,136		50,435,155					64,	418,136		60,435,155
Public Infrastructure	9	,967,293		2,150,506					9,	967,293		2,150,506
Public works	32	,266,374	2	11,303,251					32,	266,374		41,303,251
Education	238	,967,494	22	25,128,996					238,	967,494	2	225,128,996
Community and												
economic development	7	,387,919		6,937,788					7,	387,919		6,937,788
Health & human services	9	,138,126		8,057,348					9,	138,126		8,057,348
Municipal airport		154		175,815						154		175,815
Culture and recreation	7	,869,937		7,178,535					7,	869,937		7,178,535
Debt service (interest)	(	887,802)		5,017,073					(	887,802)		5,017,073
Debt administrative fees	`	, ,		,					`	, ,		, ,
Miscellaneous		204,191		199,310						204,191		199,310
State and county charges	6	,336,508		5,790,318					6,	336,508		5,790,318
Interest and fiscal charges	4	,532,219							4,	532,219		
Water						9,337,547		8,819,228	9,	337,547		8,819,228
Airport						1,038,044		1,058,984	1,	038,044		1,058,984
•												
Total expenses	389	,375,577	37	74,496,176		10,375,591		9,878,212	399,	751,168	3	384,374,388
Increase (decrease) in net												
assets before transfers	( 8	,365,233)	( 2	24,330,181)	(	626,225)	(	603,756)	( 8,	991,458)	(	24,933,937)
Transfers of capital assets net of debt from												
government activities		489,030			(	489,030)						
Transfers from other				4 500 550			,	4 500 550				
funds				1,589,578		272.021	(	1,589,578)		252.024		
Bond proceeds						352,021				352,021		
Increase (decrease) in												
net assets	( 7	,876,203)	( 2	22,740,603)	(	763,234)	(	2,193,334)	( 8,	639,437)	(	24,933,937)
NT	0.7	700 647	4 -	10.450.250		20.015.771		42 000 105	125	505 410		60 450 255
Net assets - beginning **	<u>95</u>	,709,647	1	18,450,250		39,815,771		42,009,105	135,	525,418		60,459,355
Net assets – ending	\$ 87	,833,444	\$ 9	95,709,647	\$	39,052,537	\$	39,815,771	<u>\$ 126,</u>	885,981	<u>\$ 1</u>	35,525,418

<sup>\*\*</sup> This category was restated - Refer to restatement note (page 72) for explanation.

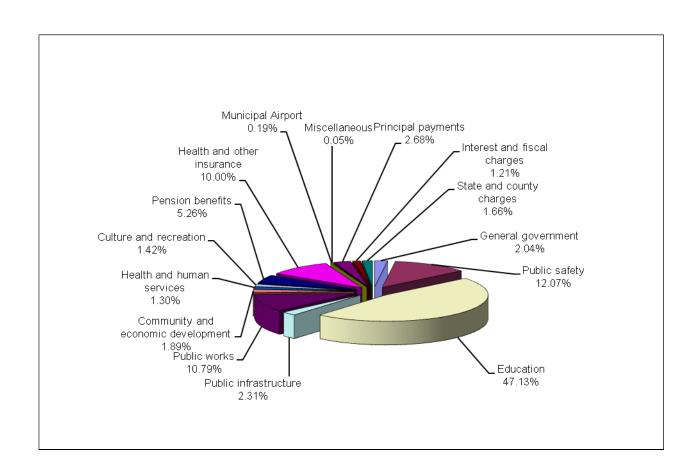
The majority of general revenues are tax collections from the City's taxpayers. This amount represented 38% of the total general revenues of \$241 million. The operating grants are also a significant source of revenue for the City. The total operating grants for fiscal year ended June 30, 2009 amounted to \$91,722,563 of which \$66,472,841 were received for education.

The most significant expense of the City is education which represented 47% of total expenses, followed by public safety at 12%.

Management's Discussion and Analysis (MD&A)

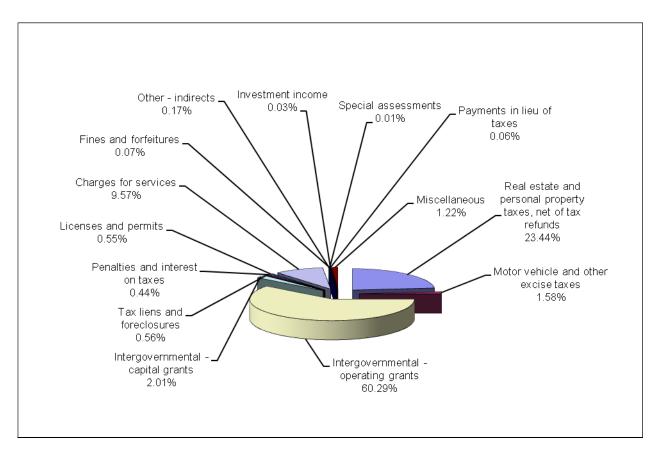
Year Ended June 30, 2009

### Governmental Funds - Expenditures by Function



Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009



### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental funds.* The focus of the City's governmental funds is to provide information on the near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The City's governmental funds reported combined ending fund balances of \$14,129,391 for fiscal year ended June 30, 2009 and \$24,943,179 for fiscal year ended June 30, 2008. This decrease in fiscal year ended June 30, 2009, totaling \$10,813,788 is primarily due to expenditures exceeding revenues in the governmental funds by \$19 million.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, total fund balance of the general fund of \$17,036,666 of which \$16,450,426 was unreserved. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balances and total fund balances to total fund expenditures. Total fund balance and unreserved fund balance represent approximately 6.10% and 5.89% of total general fund expenditures, respectively.

The stabilization fund had a fund balance of \$6,466,560 at the end of fiscal year 2009 and a balance of \$9,350,417 at the end of fiscal year 2008. During the year net transfers were \$3,161,090 out and investment income of \$277,298 was earned.

Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009

**Proprietary funds**. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The Internal Service Fund is categorized as a governmental activity because it services primarily governmental-type funds. The water and airport funds had net assets of \$31,990,088 and \$7,062,449 as of June 30, 2009 and \$33,171,395 and \$6,644,376 as of June 30, 2008, respectively.

### **Budgetary Highlights**

General Fund. The major revenue and expenditures categories which changed are briefly summarized as follows:

Revenues and Other Sources:

Total budgeted revenues were increased by \$472,269, over the original budget.

- Other departmental revenue was increased by \$992,381.
- Penalties and interest was increased by \$670,000.

Expenditures and Other Uses:

Total budgeted appropriations were increased by \$7,992,414 over the original budget

- General government unclassified was increased by \$7,758,787.
- Education school department was increased by \$1,000,000.
- Public safety policy was decreased by \$576,527.

The major differences between the actual results of the general fund and the final amended budget are as follows:

- Total revenues were \$13,312,113 lower than budgeted due to the following.
  - \$13,000,700 less collected than anticipated for in state aid.
  - \$408,990 less collected than anticipated for motor vehicle excise.
  - \$337,882 less collected than anticipated for penalties and interest.
  - \$291,371 less collected than anticipated for earnings on investments
  - O Departmental school revenues were \$240,249 less than anticipated.
- Total expenditures were lower than anticipated by \$15,831,535 due to the following:
  - \$11,636,436 less spent than budgeted for the school department due to cuts in state aid.
  - o Police spent \$878, 382 less than budgeted
  - \$656,460 less spent then budgeted for school expenditures
  - o Public facilities spent \$599,663 less than budgeted.
  - o \$559,408 less spent than budgeted for the fire department.

### **Capital Asset and Debt Administration**

**Capital assets:** The City's investment in capital assets for its governmental and business type activities as of June 30, 2009 amounted to \$362,230,474 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, machinery and equipment, construction in progress and animals, etc. The total increase in the City's investment in capital assets for the current year was 3.23 percent.

Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009

Major capital asset events during the current fiscal year included the Keith Middle School.

# Net of Accumulated Depreciation June 30, 2009

			2009		2008							
	Governmental <u>Activities</u>		Bu	asiness-Type Activities		Total		vernmental Activities		siness-Type Activities	_	Total
Land	\$	3,152,935	\$	735,522	\$	3,888,457	\$	1,488,808	\$	735,522	\$	2,224,330
Easements				962,500		962,500				962,500		962,500
Construction in progress		23,711,312				23,711,312		26,119,614				26,119,614
Infrastructure in progress		4,192,763		786,074		4,978,837		3,827,712		4,388,161		8,215,873
Infrastructure		44,804,420		53,509,920		98,314,340		41,558,229		46,857,906		88,416,135
Land Improvements		334,798		582,137		916,935		345,644		333,483		679,127
Buildings and												
Improvements		206,925,520		1,711,101		208,636,621		203,576,822		1,751,938		205,328,760
Machinery and Equipment		10,621,687		2,924,293		13,545,980		10,362,784		811,461		11,174,245
Office Equipment and												
Furniture		1,800,027		12,199		1,812,226		1,505,063		7,795		1,512,858
Computer Equipment		1,563,195		69,389		1,632,584		2,231,656		21,716		2,253,372
Library Books and												
Textbooks		1,403,734				1,403,734		1,454,040				1,454,040
Automobiles		2,168,730		230,133		2,398,863		2,195,743		314,704		2,510,447
Animals	_	28,085			_	28,085		31,534			_	31,534
	\$	300,707,206	\$	61,523,268	\$	362,230,474	\$	294,697,649	\$	56,185,186	\$	350,882,835

Additional information on the City's capital assets can be found on note 5 on pages 51 through 54 of this report.

**Long-term debt:** The City had total bonded debt outstanding of \$247,486,206 as of June 30, 2009 and \$251,141,880 as of June 30, 2008. The full faith and credit of the City backs this entire amount. Of this amount \$25,244,270 relates to the business type activities.

During the current year the City's total debt decreased by \$3,665,674. This resulted because the City incurred new debt totaling \$8,636,370 and pay downs totaled \$12,292,044 during the fiscal year ended June 30, 2009.

Additional information on the City's long-term debt can be found in note 12 on pages 63 through 69 of this report.

Management's Discussion and Analysis (MD&A)

Year Ended June 30, 2009

### **Economic Factors and Next Year's Budgets and Rates**

State local aid accounted for 49.2 % of total revenue in the 2009 budget. This funding plays a leading role in the annual budget, but leaves the City vulnerable to tax cuts and/or economic downturns at the state level. In 2009, this revenue increased by 2.05 percent but was then reduced by \$2,789,923 due to state cuts to local aid, resulting in no net increase. The City responded with workforce reductions to balance the 2009 budget, and used a half-day furlough to address decreases in revenue expectations in 2010.

Additionally, American Recovery and Reinvestment Act (ARRA) funding was used in 2009 to supplement state aid to the school department and to re-hire police officers and fire fighters laid off during the 2009 downsizing.

The City has met the challenges resulting from decreased revenues by cutting operating expenses while maintaining services and by using some of its reserves for onetime expenditures such as unemployment and final employee payoffs which were incurred as a result of the decrease in the workforce.

New Bedford continues to rank as the top-grossing fishing port in the nation in terms of catch value for a total of \$ 241.3 million in landings and a yield of approximately \$1 billion in benefit to the local economy. This is according to analysis of 2008 data from the National Oceanic and Atmospheric Administration, the most recent available.

The unemployment rate in the City of New Bedford averaged 14.2 % in 2009, down from 15.2 % in 2008, according to data from the Massachusetts Division of Employment and Training.

The City is continuing to engage in significant economic development planning initiatives including the conclusion of the:

- Citywide Master Plan
- Downtown Land-use & Retail Plan
- Harbor Master Plan Update
- South End Gateway Access Plan
- North End International Market Place
- Quest Center & Armory Neighborhood Land Use Study

The revitalization of the city's historic downtown continues, marked most recently by the completion of a new downtown hotel, a 106 room Fairfield Inn & Suites located on the waterfront. The anticipated value of the land and building is approximately \$9.5 million, with anticipated revenue of more than \$236,000 in real property taxes. Additionally, the project has yielded 30 new fulltime jobs.

Investment by companies in the emerging technologies sector, such as Konarka Technologies, Symmetry Medical, Parallel Products of New England and Morgan Ceramics, has resulted in the creation of over 300 new jobs.

The City continues to work with the state and federal governments to establish commuter rail service from Boston to New Bedford, a priority infrastructure project that will greatly enhance economic development opportunities. In September 2009, the Executive Office of Transportation submitted a ARRA TIGER Discretionary Grant for \$71.4 million to build a new transportation hub near the waterfront and downtown. Construction will begin in the summer of 2010 with a \$22 million, 18-month project to refurbish multiple freight rail bridges in New Bedford.

These important economic development initiatives should work towards increasing the property tax base and other revenue streams to the City of New Bedford.

### **Requests for Information**

This financial report is designed to provide a general overview of the City of New Bedford, Massachusetts' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request additional financial information should be addressed to the City Auditor, 133 Williams Street, New Bedford, Massachusetts.

### Statement of Net Assets

June 30, 2009

	Primary Government						Component Units					
ASSETS	Governmental Activities			siness-type Activities		Total	Bedfor Refuse N	ter New d Regional Ianagement istrict		on Major ponent Units	Total Component Units	
Unrestricted cash and investments Restricted cash and investments Accounts receivable, net of allowance Taxes receivable, net Loan receivable, net Health plan contributions receivable, net Accrued interest receivable Due from other funds	6,0 22,2 23,7 14,1	575,347 048,653 235,263 771,328 164,521	\$	2,809,265 809,765	\$	53,384,612 6,048,653 23,045,028 23,771,328 14,164,521 6,555,952	\$	714,324 13,638,088 603,083	\$	1,963,247 1,024	\$	2,677,571 13,638,088 604,107
Investments in property Due from other governments Intra-entity receivable								46,638		1,533,123		1,579,761
Receivable from external parties Inventories and prepaid expenses Other assets - current Bond premium discount	3	222,101 320,096 337,185		313,944 2,212		2,222,101 634,040 339,397		42,412		41,332 713,197 1,833		41,332 755,609 1,833
Deferred advance refunding, net of amortization Other assets - noncurrent	8	323,201				823,201		68,585				68,585
Capital assets Land Construction in progress Infrastructure in progress	23,7	152,935 711,312 192,763		735,522 786,074		3,888,457 23,711,312 4,978,837		5,735,919 4,443,171 5,306,068		1,370,077 13,527,743		7,105,996 4,443,171 18,833,811
Easements Land improvements, net Leasehold improvements, net Infrastructure, net		334,798 304,420		962,500 582,137 53,509,920		962,500 916,935 98,314,340		143,838		72,956 392,211		216,794 392,211
Building and improvements, net Office equipment and furniture, net Computer equipment, net Library books and textbooks, net	206,9 1,8 1,5	925,520 800,027 563,195 403,734		1,711,101 12,199 69,389		208,636,621 1,812,226 1,632,584 1,403,734		169,808 3,150 1,707		6,153,726 9,475		6,323,534 12,625 1,707
Automobiles, net Machinery and equipment, net Animals, net	2,1	168,730 521,687 28,085		230,133 2,924,293		2,398,863 13,545,980 28,085		760,314		77,200 12,600		77,200 772,914
Total capital assets	300,7	707,206		61,523,268		362,230,474		16,563,975		21,614,988		38,179,963
Total assets	\$ 427,7	760,853	\$	65,458,454	\$	493,219,307	\$	31,677,105	\$	25,869,744	\$	57,546,849

The accompanying notes are an integral part of this statement

### Statement of Net Assets

June 30, 2009

	Primary Government						Component Units					
LIABILITIES	G	overnmental Activities	Ві	usiness-type Activities		Total		Greater New Bedford Regional fuse Management District		Non Major mponent Units		Total Component Units
Accounts payable and accrued expenses	\$	20,692,782	\$	316,945	\$	21,009,727	\$	80,250	\$	671,036	\$	751,286
Retainage payable		98,470				98,470		46.620		1 455 000		1 504 500
Due to other governments		5,330				5,330		46,638		1,457,900		1,504,538
Intra-entity payable		5 (17 (52		212 (04		5 960 246				947,217		947,217
Due to other funds Payable to external parties		5,647,652 221,174		212,694		5,860,346 221,174						
Accrued interest		3,280,002		241,418		3,521,420				28,750		28,750
Deposits held		3,280,002		241,416		3,321,420				17,500		17,500
Deferred revenues		102,517				102,517				371,773		371,773
Other liabilities		264,188		112		264,300				371,773		371,773
Long-term liabilities:		201,100		112		201,500						
Portion due or payable within one year:												
Claims incurred but not reported		4,001,000				4,001,000						
Deposits held in custody		, ,				, ,		187,209				187,209
Bonds and notes payable		57,291,911		1,415,439		58,707,350		430,000				430,000
Other post employment benefit liability		37,497,484		390,663		37,888,147		255,000				255,000
Capital leases		73,598		22,642		96,240						
Compensated absences		6,143,786		286,223		6,430,009				13,741		13,741
Portion due or payable in more than one year:												
Accrued closure/post closure costs								6,500,642				6,500,642
Bonds and notes payable		193,993,279		23,295,063		217,288,342		1,394,746				1,394,746
Capital leases		10 11 100 1		221-10		40.000.004				122		100
Compensated absences		10,614,236	_	224,718	_	10,838,954				123,666	_	123,666
Total liabilities	\$	339,927,409	\$	26,405,917	\$	366,333,326	\$	8,894,485	\$	3,631,583	\$	12,526,068
NET ASSETS												
Invested in capital assets, net of related debt Restricted for:	\$	46,068,416	\$	36,548,706	\$	82,617,122	\$	14,807,814	\$	1,427,026	\$	16,234,840
Debt service		3,424,466				3,424,466						
Capital projects	(	29,072,992)			(	29,072,992)						
Special revenue	`	13,950,027			(	13,950,027						
Non-expendable bequests		5,102,411				5,102,411						
Appropriation deficits		1,785				1,785						
Other purposes		1,613,870				1,613,870		6,618,925		32,299		6.651.224
Unrestricted		46,745,461		2,503,831		49,249,292		1,355,881		20,778,836		22,134,717
Total net assets	\$	87,833,444	\$	39,052,537	\$	126,885,981	\$	22,782,620	\$	22,238,161	\$	45,020,781

# Statement of Activities

June 30, 2009

				Program Reve	enues	Net (Expense) Revenue and Changes in Net Assets								
						Pi	rimary Government	Greater New	Component Units					
	Expenses	Indirect Expense Allocated	Fees, Fines and Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- Type Activities Total	Bedford Regional District	Nonmajor Component <u>Units</u>	Total Component Units				
Governmental Activities: General government Public safety Public Infrastructure Public works Health and human services Education Community and economic development Culture and recreation Municipal airport Pension benefits Health and other insurance Miscellaneous State and county charges Debt service:	\$ 6,972,838 51,315,651 9,641,568 30,420,596 5,833,592 190,485,788 7,387,919 6,623,667 154 20,112,623 50,396,065 204,191 6,336,508	\$ 2,202,190 13,102,485 325,725 1,845,778 3,304,534 48,481,706 1,246,270 ( 20,112,623) ( 50,396,065)	\$ 5,401,693 6,315,313 179,475 17,441,152 3,839,372 4,063,076 ( 934,935) 881,458 10,053	\$ 113,789 11,185,933 2,036,952 66,472,841 7,866,221 241,283 671,824	\$ 1,392,561 112,460 38,840 8,109,089 613,201 50,282 44,540	\$( 3,659,546) ( 53,576,542) ( 9,675,358) ( 3,639,289) ( 3,222,962) ( 160,322,488) 156,568 ( 6,696,914) 726,263 ( 204,191) ( 6,336,508)	( 53,576 ( 9,675 ( 3,639 ( 3,222 ( 160,322 ( 6,696 ( 720	,358) ,289) ,962) ,488)	\$	\$				
Administrative fees Interest and fiscal charges	( 887,802) 4,532,219					887,802 ( 4,532,219)		(,802 (,219)						
Total governmental activities	389,375,577		37,196,657	91,722,563	10,360,973	( 250,095,384)		.384)						
<b>Business-Type Activities:</b> Water Airport	9,337,547 1,038,044		8,734,997 719,146		188,869			,681) ,898)						
Total business-type activities	10,375,591		9,454,143		188,869		( 732,579) ( 732	.,579)						
Total primary government	399,751,168		46,650,800	91,722,563	10,549,842	( 250,095,384)	( 732,579) ( 250,827	,963)						
Component Units: Greater New Bedford Regional Refuse Management District Non-major component units	3,896,556 		4,876,863 	5,479,237	6,541,984			980,307	6,247,189	980,307 				
Total component units	11,489,112		6,695,387	5,479,237	6,541,984			980,307	6,247,189	7,227,496				
Total City of New Bedford	\$ 411,240,280	\$	<u>\$ 53,346,187</u>	\$ 97,201,800	<u>\$ 17,091,826</u>	<u>\$( 250,095,384)</u>	<u>\$(</u> 732,579) <u>\$(</u> 250,827	<u>,963)</u> <u>\$ 980,307</u>	\$ 6,247,189	\$ 7,227,496				

The accompanying notes are an integral part of this statement

### Statement of Activities

June 30, 2009

	-	Program 1	Revenues		Net (Expense) Revenue and Changes in Net Assets											
Expenses	Indirect Expense <u>Allocated</u>	Fees, Fines and Charges and Services	Operating Grants and Contributions	Capital Grants and <u>Contributions</u>	Go	P overnmental Activities	Bu	y Government siness-Type ctivities		Total	Greater New Bedford Regional <u>District</u>	Component Units  Nonmajor Component Units	Total Component <u>Units</u>			
General revenues:																
Real estate and person	nal property n	at of recorns for abou	amanta		\$	85,704,440	¢		\$	85,704,440						
Motor vehicle and oth	1 1 .		ements		φ	5,537,923	φ		Ψ	5,537,923						
Distribution - School		•				99,286,975				99,286,975						
Distribution - Lottery	1110					25,194,030				25,194,030						
Distribution - Addition	nal aid					646,459				646,459						
Exemptions - Veteran	's blind, surviv	ing spouse & elderl	y			557,952				557,952						
State owned land			•			33,098				33,098						
Tax foreclosures						7,627,568				7,627,568						
Penalties and interest	on taxes					1,582,118				1,582,118						
Fines and forfeitures						244,203		45		244,248						
Earnings on investmen	nts					107,047				107,047	460,322	15,625	475,947			
Payments in lieu of ta	xes					231,223				231,223						
Contributions and don	nations					10,559,327				10,559,327						
Miscellaneous						4,417,788		106,309		4,524,097		54,743	54,743			
Total general revenues	S					241,730,151		106,354		241,836,505	460,322	70,368	530,690			
Transfers/Special Item	ns:															
Transfer from other fu	ınds															
Special item - Transfe	er of Capital A	sset net of debt from	Governmental activ	ities - airport	(	736,926)		736,926								
Special item - Transfe	er of capital as	set net of debt from	governmental activiti	es – water		1,225,956	(	1,225,956)								
Special item -Bond pr	roceeds							352,021		352,021						
Change in ne	t assets				(	7,876,203)	(	763,234)	(	8,639,437)	1,440,629	6,317,557	7,758,186			
Net assets-beginning,	restated					95,709,647		39,815,771		135,525,418	21,341,991	15,920,604	37,262,595			
Net assets-ending					\$	87,833,444	\$	39,052,537	\$	126,885,981	<u>\$ 22,782,620</u>	\$ 22,238,161	\$ 45,020,781			

### Balance Sheet Governmental Funds

June 30, 2009

		General Fund	Wastewater Fund		S	tabilization	Non-Major Governmental Funds		(	Governmental Funds
ASSETS										
Cash and investments, unrestricted Cash, restricted Receivables, net:	\$	13,135,459	\$	3,787,621 6,048,653	\$	7,868,407	\$	24,082,637	\$	48,874,124 6,048,653
Receivables, net. Receivables, net. Tax lens Motor vehicle and boat excise		4,121,750 18,267,223 1,436,452								4,121,750 18,267,223 1,436,452
User charges receivables Accrued interest		, ,		1,491,923						1,491,923
Departmental and other Loans receivable		4,677,097		40,824				18,146,340		4,717,921 18,146,340
Other receivables Special assessments		1,285,390 2,205	(	2,899) 334,980				467,323		1,749,814 337,185
Due from federal or state government Due from other funds Due from external parties		372,616 3,917,895 2,222,101		822,111				14,848,725 285,442		15,221,341 5,025,448 2,222,101
Inventories		2,222,101		73,178				246,918		320,096
Total assets	\$	49,438,188	\$	12,596,391	\$	7,868,407	\$	58,077,385	\$	127,980,371
LIABILITIES AND FUND BALANCES	(DEFI	CITS)								
Liabilities: Warrants payable Accounts payable and accrued expenses Retainage payable Bonds and notes payable	\$	2,591,068 9,802,462	\$	790,289 508,203	\$		\$	2,847,895 3,330,828 98,470 45,874,874	\$	6,229,252 13,641,493 98,470 45,874,874
Interim loan payable Due to other funds Due to other governments		1,132,023		2,879,819		1,401,847		455,137 5,330		5,868,826 5,330
Other liabilities Deferred revenue		231,586 18,644,383		1,922,466				32,602 21,301,698		264,188 41,868,547
Total liabilities		32,401,522		6,100,777		1,401,847		73,946,834		113,850,980
Fund balances (deficits): Reserved for: Encumbrances Debt Service Non expendable bequests	,	62,891 523,890		2,900,576				5,102,411		62,891 3,424,466 5,102,411
Other specific purposes Unreserved Undesignated, reported in nonmajor:	(	541) 16,450,426		1,614,411 1,980,627		c 466.560		7 402 467		1,613,870 18,431,053
Special revenue funds Capital project funds Permanent funds						6,466,560	(	7,483,467 29,072,992) 617,665	(	13,950,027 29,072,992) 617,665
Total fund balances (deficits)		17,036,666		6,495,614		6,466,560	_(	15,869,449)		14,129,391
Total liabilities and fund balances	\$	49,438,188	\$	12,596,391	\$	7,868,407	\$	58,077,385	\$	127,980,371

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

	General Fund	Wastewater Fund	Stabilization	Non-Major Governmental Funds	Governmental Funds
REVENUE					
Real estate and personal property taxes	\$ 85,226,605	\$	\$	\$	\$ 85,226,605
Motor vehicle and other excise taxes	5,754,497	*	*	*	5,754,497
Tax liens and foreclosures	2,044,574				2,044,574
Penalties and interest on taxes	1,582,118				1,582,118
Licenses and permits	1,999,820				1,999,820
Fines and forfeitures	244,203				244,203
Investment income	508,629	345,397	277,298	( 1,026,407)	104,917
Intergovernmental - operating grants	159,690,419	6,406,650		53,080,972	219,178,041
Intergovernmental - capital grants				7,296,070	7,296,070
Charges for services	15,143,553	17,322,512		2,322,500	34,788,565
Other - indirect	602,941				602,941
Special assessments and betterments	18,334				18,334
Payments in lieu of taxes	231,223				231,223
Miscellaneous	806,209	400,406	<u> </u>	3,240,037	4,446,652
Total revenues	273,853,125	24,474,965	277,298	64,913,172	363,518,560
EXPENDITURES					
General government	6,555,038			1,261,994	7,817,032
Public safety	41,565,424			4,591,386	46,156,810
Public Infrastructure				8,824,912	8,824,912
Education	131,139,140		65	49,164,615	180,303,820
Public works	16,718,858	19,385,930		5,179,259	41,284,047
Community and economic development				7,213,619	7,213,619
Health and human services	3,943,484			1,030,259	4,973,743
Municipal airport				737,080	737,080
Culture and recreation	4,532,348			902,843	5,435,191
Pension benefits	20,112,623				20,112,623
Health and other insurance	38,243,298				38,243,298
Miscellaneous	204,191				204,191
State and county charges	6,336,508				6,336,508
Debt service:					
Principal payments	5,231,598	5,030,442			10,262,040
Interest and fiscal charges	4,633,439				4,633,439
Total expenditures	279,215,949	24,416,372	65	78,905,967	382,538,353
Excess (deficiency) of revenues					
over expenditures	( 5,362,824)	58,593	277,233	( 13,992,795)	( 19,019,793)
OTHER FINANCING SOURCES (USES)					
Bond proceeds				8,644,082	8,644,082
Transfers in	8,441,318	4,339,497	3,950,052	693,983	17,424,850
Transfers out	_( 4,599,104)	( 4,608,562)	_(7,111,142)	_(1,544,119)	( 17,862,927)
Total other financing sources and (uses)	3,842,214	( 269,065)	( 3,161,090)	7,793,946	8,206,005
Net change in fund balances	( 1,520,610)	( 210,472)	( 2,883,857)	( 6,198,849)	( 10,813,788)
Fund balances-beginning, restated	18,557,276	6,706,086	9,350,417	( 9,670,600)	24,943,179
Fund balances-ending	\$ 17,036,666	<u>\$ 6,495,614</u>	\$ 6,466,560	\$( 15,869,449)	<u>\$ 14,129,391</u>

### Reconciliation of the Governmental Funds Balance Sheet Total Fund Balances to the Statement of Net Assets

Fiscal Year Ended June 30, 2009

Total governmental fund balances	\$ 14,129,391
Record allowance for doubtful accounts that are financial resources, for the governmental funds.	( 4,981,652)
Record advance refunding and related amortization that is not reported in the Governmental funds	823,201
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	300,707,205
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	41,766,030
Internal service funds are used by management to account for health insurance and workers' compensation activities.	
The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Assets.	( 1,591,310)
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.	( 3,280,002)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds	
Bonds and notes payable	(205,410,315)
Compensated absences	( 16,758,022)
Capital leases	( 73,598)
Other postemployment benefits	( 37,497,484)
Net assets of governmental activities	\$ 87,833,444

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Fiscal Year Ended June 30, 2009

Net change in fund balances - total governmental funds	\$(	10,813,788)
To record allowance for doubtful accounts that are resources for governmental funds	(	1,098,955)
To record advance refunding and related amortization that is not recorded in the Governmental funds	(	157,232)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.		6,009,557
Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue.		8,029,282
The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		10,623,200
In the Statement of Activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.		258,452
The other postemployment benefit expense reported in the statement of activities requires the use of current financial resources and is not reported as an expenditure in the governmental funds.	(	19,306,666)
Some expenses reported in the Statement of Activities, such as compensated absences, do not require current financial resources and, therefore, are not reported as expenditures in the governmental funds.	(	266,820)
Internal service funds are used by management to account for health insurance and workers' compensation activities.		
The net activity of internal service funds is reported with governmental activities	_(_	1,153,233)
Change in net assets of governmental activities	<u>\$(</u>	7,876,203)

### Statement of Net Assets Proprietary Funds

June 30, 2009

	Water	Airport	Total	Governmental Activities- Internal Service Funds
ASSETS	- vvacci		10111	Internal Service Lands
Current assets:				
Cash and short-term investments	\$ 2,833,565	\$( 24,300)	\$ 2,809,265	\$ 1,701,223
User charges receivables, net	748,497	24.4.2	748,497	
Other receivables, net	30,106	31,162	61,268	1 520 504
Due from other funds				1,530,504
Deposits with others Inventory	313,944		313,944	
Other assets	2,212		2,212	
oner assets				
Total current assets	3,928,324	6,862	3,935,186	3,231,727
Non-current assets:				
Land	600,000	135,522	735,522	
Easements	962,500	797 074	962,500	
Infrastructure in progress Infrastructure, net	49,966,106	786,074 3,543,814	786,074 53,509,920	
Land improvements, net	49,900,100	5,545,614	582,137	
Building and improvements, net	45,081	1,666,020	1,711,101	
Machinery and equipment, net	2,580,182	344,111	2,924,293	
Office equipment and furniture, net	11,693	506	12,199	
Computer equipment, net	22,229	47,160	69,389	
Automobiles, net	177,836	52,297	230,133	
Total non-current assets	54,365,627	7,157,641	61,523,268	
Total assets	<u>\$ 58,293,951</u>	<u>\$ 7,164,503</u>	\$ 65,458,454	\$ 3,231,727
Current liabilities: Warrants payable Accounts payable and accrued expenses Accrued interest Bonds payable Capital leases Compensated absences Due to other funds	\$ 310,266 241,418 1,415,439 22,642 248,606 212,694	\$ 6,679 37,617	\$ 316,945 241,418 1,415,439 22,642 286,223 212,694	\$ 822,037
Other liabilities Claims incurred but not reported	112		112	4,001,000
Total current liabilities	2,451,177	44,296	2,495,473	4,823,037
N				
Non-current liabilities:  Bonds payable	23,295,063		23,295,063	
Capital leases Compensated absences	211,243	13,475	224,718	
Other post-employment liability	346,380	44,283	390,663	
outer post employment habitity		44,203		
Total non-current liabilities	23,852,686	57,758	23,910,444	
Total liabilities	\$ 26,303,863	<u>\$ 102,054</u>	<u>\$ 26,405,917</u>	<u>\$ 4,823,037</u>
NET ASSETS Investment in capital assets, net of related debt Restricted	\$ 29,391,065	\$ 7,157,641	\$ 36,548,706	\$
Reserved for revenue deficit Unrestricted	\$ 2,599,023	( 95,192)	2,503,831	( 1,591,310)
Total net assets	\$ 2,399,023	\$ 7,062,449	\$ 39,052,537	\$( 1,591,310) \$( 1,591,310)

Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds

	Business-Type Activities				
	Water	Airport	Total	Governmental Activities- Internal Service Funds	
OPERATING REVENUES					
Charges for services Utility liens and penalties Fines and forfeitures	\$ 8,597,269 137,728	\$ 719,146 45	\$ 9,316,415 137,728 45	\$	
Capital grants and contributions Interfund services provided Contributions (employee & employer)	188,869		188,869	47,017,628	
Miscellaneous_	106,309		106,309	47,017,028	
Total operating revenues	9,030,175	719,191	9,749,366	47,017,628	
OPERATING EXPENSES					
Salaries and benefits Services and supplies Depreciation expense	2,835,083 3,827,522 1,970,686	400,453 335,169 302,422	3,235,536 4,162,691 2,273,108	31,165 108,927	
Health & other insurance	1,970,000		2,273,100	48,470,976	
Total operating expenses	8,633,291	1,038,044	9,671,335	48,611,068	
Operating income (loss)	396,884	( 318,853)	( 78,031)	( 1,593,440)	
NONOPERATING REVENUES (EXPENSES) Investment earnings Debt service - interest payments	( 704,256)		( 704,256)	2,130	
Investment income					
Total nonoperating revenue (expenses)	( 704,256)		( 704,256)	2,130	
Income (loss) before transfers	( 307,372)	( 318,853)	( 626,225)	( 1,591,310)	
TRANSFERS Proceeds from bond issue Transfers In – operating	352,021		352,021	1,731,011	
Transfers out – operating Transfers in – capital Transfers out – capital	6,813,502 ( 8,039,458)	736,926	7,550,428 ( 8,039,458)	( 1,292,934)	
Total Transfers	( 873,935)	736,926	( 137,009)	438,077	
Change in net assets	( 1,181,307)	418,073	( 763,234)	( 1,153,233)	
Total net assets-beginning, restated	33,171,395	6,644,376	39,815,771	( 438,077)	
Total net assets-ending	\$ 31,990,088	\$ 7,062,449	\$ 39,052,537	<u>\$(</u> 1,591,310)	

Statement of Cash Flows Proprietary Funds

	B			
	Water	Airport	Total	Governmental Activities- Internal Service Funds
Cash flows from operating activities:				
Cash received from employee and employer contributions and governmental units Cash received from customers Payments from/(to) suppliers and employees Cash received from interfund services provided Payments to participants and employees Internal activity-payments from (to) other funds Other receipts	\$     8,795,537     ( 6,397,430)  212,695	\$ 710,365 ( 736,639)	\$ 9,505,902 ( 7,134,069) 212,695 45	\$ 49,830,074 ( 51,420,812) 1,168,841
Net cash provided (used) by operating activities	2,610,802	( 26,229)	2,584,573	( 421,897)
Cash flows from noncapital financing activities:				
Transfers in (out)				438,077
Net cash provided (used) by noncapital financing activities				438,077
Cash flows from capital and related financing activ	ities:			
Purchases and construction of capital assets Principal paid on capital leases Principal paid on capital debt Interest paid on capital debt_	( 7,750,412) 6,645,108 ( 689,509)	( 569)	( 7,750,412) ( 569) 6,645,108 ( 689,509)	
Net cash provided (used) by capital and related financing activities	_( 1,794,813)	_( 569)	( 1,795,382)	
Cash flows from investing activities:				
Interest and dividends Net cash used by investing activities				2,130 2,130
Net increase in cash and cash equivalents	815,989	( 26,798)	789,191	18,310
Balances-beginning of the year	2,017,576	2,498	2,020,074	1,682,913
Balances-end of the year	\$ 2,833,565	<u>\$(</u> 24,300)	\$ 2,809,265	<u>\$ 1,701,223</u>
Displayed as: Cash and short-term investments	\$ 2,833,565	<u>\$(</u> 24,300)	<u>\$ 2,809,265</u>	<u>\$ 1,701,223</u>
Total cash and short-term investments	<u>\$ 2,833,565</u>	<u>\$(</u> 24,300)	\$ 2,809,265	<u>\$ 1,701,223</u>

### Statement of Cash Flows Proprietary Funds

	Business-Type Activities						
		Water	_A	<u>irport</u>	<u>Total</u>		ental Activities-   Service Funds
Reconciliation of operating income (loss) to n cash provided (used) by operating activities							
Operating income (loss)	\$	396,884	\$(	318,853)	\$( 78,031)	\$(	1,593,440)
Adjustments to reconcile operating income to no provided (used) by operating activities:	et cash						
Depreciation expense		1,970,686		302,422	2,273,108		
Change in assets and liabilities: (Increase) decrease in user charges receivables, net	(	158,394)			( 158,394)		
(Increase) decrease in utility liens	(	96,348)			( 96,348)		
(Increase) decrease other receivables, net		20,104			20,104		
(Increase) decrease other assets		,	(	8,781)	( 8,781)		
Increase (decrease) due from other funds			`	,	, ,		2,812,446
Increase (decrease) inventory, net	(	12,559)			( 12,559)		
Increase (decrease) in escrow funds held Increase (decrease) warrants and accounts	`	, ,					1,168,841
payable		36,038	(	17,016)	19,022	(	5,059,607)
Increase (decrease) in other post- employment benefits		178,805		22,907	201,712		
Increase (decrease) in due to other funds		212,695		22,707	212,695		
Increase (decrease) in capital leases	(	21,505)			( 21,505)		
Increase (decrease) compensated absences Increase (decrease) in incurred but not		84,396	(	6,908)	77,488		
reported  Net cash provided (used) by operating							2,249,863
activities	\$	2,610,802	<u>\$(</u>	26,229)	\$ 2,584,573	<u>\$(</u>	421,897)

# Statement of Fiduciary Net Assets Fiduciary Funds and Similar Component Units

June 30, 2009

	Pension Trust Fund (As of December 31, 2008)	Private Purpose Trust Funds	Agency	<u>Total</u>
Assets				
Cash and short-term investments Investments Receivables, net of allowance or uncollectable:	\$ 15,759,164 162,197,187	\$ 425 10,788	\$ 5,544,361	\$ 21,303,950 162,207,975
Employee Interest and dividends Other	281 540,459 45,664		33,468	281 540,459 79,132
Due from external parties - component unit Due from external parties - primary government Due from other governments	183,144		330,238	330,238 183,144
Total assets	\$ 178,725,899	<u>\$ 11,213</u>	\$ 5,908,067	<u>\$ 184,645,179</u>
Liabilities				
Warrants payable Accounts payable and accrued expenses Due to other governments	\$ 120,541	\$	\$ 29,862 447,019	\$ 29,862 567,560
Payable to external parties – component unit Payable to external parties - primary government Deposits held Other Liabilities	1,113,589		804,670 4,626,516	804,670 5,740,105
Total liabilities	1,234,130		5,908,067	7,142,197
Net Assets				
Held in trust for pension benefits and other purposes	<u>\$ 177,491,769</u>	<u>\$ 11,213</u>	<u>\$</u>	<u>\$ 177,502,982</u>

Statement of Changes in Fiduciary Net Assets Fiduciary Funds and Similar Component Units

June 30, 2009

	Pension Trust Fund (As of December 31, 2008)	Private Purpose Trust Funds	Total	
Additions:				
Contributions: Employer Employee Miscellaneous Income Total contributions	\$ 23,742,824 8,657,421 14 32,400,259	\$336336	\$ 23,742,824 8,657,421 350 32,400,595	
Net investment income: Dividends and interest Net appreciation in fair value of investments	6,104,623 ( 73,131,756)	663 ( 1,291) ( 914)	6,105,286 ( 73,133,047) ( 914)	
Total investment income	( 67,027,133)	( 1,542)	( 67,028,675)	
Less: investment expense	1,707,081		1,707,081	
Net investment income	( 68,734,214)	( 1,542)	( 68,735,756)	
Intergovernmental	1,518,211		1,518,211	
Total Additions	( 34,815,744)	( 1,206)	( 34,816,950)	
<b>Deductions:</b>				
Retirement benefits Administration Transfers, reimbursements and refunds Total Deductions	31,586,321 407,550 1,868,206 33,862,077	232	31,586,321 407,782 1,868,206 33,862,309	
Other Financing Sources (Uses):				
Transfers from other funds				
Total Other Financing Sources (Uses)				
Change in Net Assets	( 68,677,821)	( 1,438)	( 68,679,259)	
Net Assets at Beginning of Year	246,169,590	12,651	246,182,241	
Net Assets at End of Year	<u>\$ 177,491,769</u>	<u>\$ 11,213</u>	<u>\$ 177,502,982</u>	

Notes to Financial Statements

June 30, 2009

### 1. Summary of Significant Accounting Policies

The accompanying basic financial statements of the City of New Bedford (the City) are presented in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB).

### A. Reporting Entity

The City is a Massachusetts municipal corporation with a Mayor-Council form of government. These financial statements present the City (the primary government) and its component units. The component units are legally separate entities that are included in the City's reporting entity because of the significance of their operating or financial relationships with the City.

### Discretely Presented Component Units:

This component unit is reported in a separate column to emphasize that it is legally separate from the City, but is included because the City is financially accountable for and is able to impose its will on the organization. Unless otherwise indicated, the notes to the basic financial statements pertain to primary government because certain disclosures of the component unit are not significant relative to the primary government. A description of the component unit, criteria for inclusion and its relationship with the City is as follows:

Greater New Bedford Regional Refuse Management District is an inter-municipal landfill benefitting the City of New Bedford and the adjacent Town of Dartmouth. The Refuse District is governed by a six member committee, three of whom are appointed by the City and three of whom shall be appointed by the Town of Dartmouth. Although legally separate, the Greater New Bedford Regional Refuse Management District is reported on the government-wide financial statements as a component unit. Separate financial statements for the Greater New Bedford Regional Refuse Management District are not included in this financial statement presentation. These financial statements could be obtained by contacting the Greater New Bedford Regional Refuse Management District.

### Blended Component Units:

The following component units have been presented as blended component units (included in the primary government) because the component unit provides services entirely or almost entirely for the benefit of the City.

The Harbor Development Commission was established under the Acts of 1957 as a Public Instrumentality to develop and market both the New Bedford Harbor as well as the waterfront properties. The Harbor Development Commission manages the local marina, harbors and waterways on behalf of the City. The Commission is made up of seven members, of which the mayor is the chairperson and six other appointed members. Although legally separate, the Harbor Development Commission is reported on the government-wide financial statements as a non-major component unit. Separate financial statements for the Harbor Development Commission are not included in this financial statement presentation. These financial statements could be obtained by contacting the Harbor Development Commission.

Department of Workforce Development Administration (DWDA)/New Directions was established pursuant to the Job Training Partnership Act of 1982, 29 U.S.C. Sec. 1501 <u>et seq.</u> to provide employment training programs to eligible individuals. Although legally separate, Department of Workforce Development Administration (DWDA) is reported on the government-wide financial statements as a non-major component unit. Separate financial statements for Department of Workforce Development Administration (DWDA) are not included in this financial statement presentation. These financial statements could be obtained by contacting New Directions.

Notes to Financial Statements

June 30, 2009

### 1. Summary of Significant Accounting Policies (Continued)

### A. Reporting Entity (Continued)

The Redevelopment Authority was organized under the provisions of Massachusetts General Laws 121B. The purpose of the Authority is to engage in urban renewal projects and other related work. The Redevelopment Authority is reported on the government-wide financial statements as a non-major component unit. Separate financial statements for the Redevelopment Authority are not included in this financial statement presentation. These financial statements could be obtained by contacting the Redevelopment Authority.

The Contributory Retirement System (CRS) is a defined benefit contributory retirement plan covering employees of the City and certain other entities. The City Auditor is an ex-officio member of the System's Board and the City is the largest employer in the System. The Retirement System accounts for resources available to be used for payment of pension benefits. The Retirement System is reported on the Fiduciary Fund financial statements, as a similar component unit

### Government-Wide and Fund Financial Statements

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The City's public safety, parks, library and recreation, public works, wastewater, and general administrative services are classified as governmental activities. The City's water and airport services are classified as business-type activities.

### **B.** Government-Wide Statements

In the government-wide Statement of Net Assets, the governmental column is presented on a consolidated basis by column, and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The City's net assets are reported in three parts – invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets. The City first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the City's functions (police, fire, public works, etc.). The functions are also supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.) The Statement of Activities reduces gross expenses

Notes to Financial Statements

June 30, 2009

### 1. Summary of Significant Accounting Policies (Continued)

### **B.** Government-Wide Statements (Continued)

(including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with function (police, public works, community and economic development, etc.). Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds. However, fiduciary funds are not included in the government-wide statements since these assets are held for the benefit of private parties and pension participants, and cannot be used to satisfy obligations of the primary government. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The net costs (by function) are normally covered by general revenue (property, sales taxes, intergovernmental revenues, interest income, etc.)

The government-wide focus is more on the sustainability of the City as an entity and the change in the City's net assets resulting from the current year's activities.

### C. Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though fiduciary funds are excluded from the government-wide statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the financial statements. Non-major funds are aggregated and displayed in a single column.

Major Fund Criteria:

Major funds must be reported if the following criteria are met:

- If the total assets; liabilities, revenues or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities; etc.) for all funds of the category or type (total governmental or total enterprise funds) and,
- If the total assets, liabilities, revenues or expenditures/expense of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise combined.

Additionally, any other governmental or enterprise fund that management believes is of particular significance to the basic financial statements may be reported as a major fund.

Internal service funds and fiduciary funds are reported by fund type.

Notes to Financial Statements

June 30, 2009

### 1. Summary of Significant Accounting Policies (Continued)

### **C.** Fund Financial Statements (Continued)

The following funds are used by the City:

#### Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of the financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the City:

- **a. General fund** is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.
- **b. Special revenue funds** are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- **c.** Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds).
- **d. Permanent funds** contain resources that are legally restricted to the extent that only earnings may be used for purposes that support the reporting government's programs.

### Proprietary Funds

The focus of proprietary fund measurement is upon determination of operating income, changes in net assets, financial position, and cash flows. The accounting principles generally accepted in the United States applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the City:

- **a. Enterprise funds** are required to be used to account for operations for which a fee is charged to external users for goods and services and the activity is financed with debt that is solely secured by a pledge of the net revenues, has third party requirements that the cost of proving services, including capital costs, be recovered with fees and charges or establishes fees and charges based on a pricing policy designed to recover similar costs.
- **b. Internal service funds** are used to account for the financing of goods or services provided by an activity to other departments, funds or component units of the City on a cost-reimbursement basis.

### Fiduciary Funds

Fiduciary Funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support City programs. The reporting focus is on net assets and changes in net assets and are reported using accounting principles similar to proprietary funds.

- **a. Private purpose trust funds** are used to account for trust arrangements, other than those properly reported in the permanent fund under which principal and investment income exclusively benefits individual, private organizations or other governments.
- **b. Agency funds** are used to account for assets held in a purely custodial capacity.

Notes to Financial Statements

June 30, 2009

### 1. Summary of Significant Accounting Policies (Continued)

### **C.** Fund Financial Statements (Continued)

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column. GASB No. 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category of the governmental and enterprise combined) for the determination of major funds.

The City's internal service fund is presented in the proprietary fund financial statements. Because the principal users of the internal services are the City's governmental activities, the financial statement of the internal service fund is consolidated into the governmental column when presented in the government-wide financial statements.

The City's fiduciary funds are presented in the fiduciary fund financial statements by type (pension, private purpose and agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

### D. Measurement Focus and Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

#### Accrual

The governmental and business-type activities in the government-wide financial statements and the proprietary and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

Under this basis of accounting and measurement focus, the City applies (a) all GASB pronouncements and (b) FASB Statements and Interpretations, APB Opinions, and Accounting Research Bulletins issued on or before November 30, 1989, except those that conflict with a GASB pronouncement.

### Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

### **E.** Financial Statement Amounts

### Cash and Cash Equivalents

The City has defined cash and cash equivalents to include cash on hand, demand deposits and highly liquid investments with a maturity of three months or less when purchased.

Notes to Financial Statements

June 30, 2009

### 1. Summary of Significant Accounting Policies (Continued)

### **E.** Financial Statement Amounts (Continued)

#### Investments

Investments, including deferred compensation and pension funds, are stated at fair value. Fair values are based on quotations from the national securities exchange. Purchases and sales of investments are recorded on the trade date. Transactions unsettled as of year-end are recorded as prepaid for securities purchased and as receivables for securities sold.

Real Estate, Personal Property Taxes, Tax Liens and Tax Foreclosures

Real and personal property taxes are based on values levied (assessed) and liened as of each January 1<sup>st</sup> of every year Real estate and personal property taxes levied are recorded as receivables in the fiscal year of the levy.

Real estate tax liens are processed six months after the close of the valuation year on delinquent properties and are recorded as receivables in the fiscal year they are processed.

Tax liens may be subject to foreclosure if the tax liens are not paid in accordance with the period required by the law (M.G.L. Ch.60, c50). Foreclosure proceedings are processed by the Treasurer or other tax lien custodian. Foreclosed properties can be then sold through advertised public auction or held for use by the City.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectible is not reported.

Personal property taxes cannot be secured through the lien process. The allowance for uncollectible is estimated based on historical trends and specific account analysis.

### **Motor Vehicle Excise**

Motor vehicle excise taxes are assessed annually for each vehicle registered and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

The allowance for uncollectible is estimated based on historical trends and specific account analysis.

### **Departmental and Other**

Departmental and other receivables consist primarily of public safety details and emergency management service fees that are recorded as receivables in the fiscal year accrued. The allowance of uncollectible is estimated based on historical trends and specific account analysis.

### **Usage Receivables**

Receivables are recorded at net realizable value when earned under the accrual basis and modified basis of accounting. The allowance of uncollectible is based on historical trends and specific account analysis.

### **Special Assessments**

The costs incurred on completed special projects that have been assessed to the benefitted taxpayers which have not been paid. These receivables are considered 100% collectible and therefore do not report an allowance for uncollectible.

Notes to Financial Statements

June 30, 2009

#### 1. Summary of Significant Accounting Policies (Continued)

#### E. Financial Statement Amounts (Continued)

Real Estate, Personal Property Taxes, Tax Liens and Tax Foreclosures (Continued)

## Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectible.

#### Loans

The City administers loan programs that provide housing assistance to residents and capital needs assistance for small businesses. Upon issuance, a receivable is recorded for the principal amount of the loan.

The allowance for uncollectible is based on historical trends and specific account analysis.

#### Inventory

The cost of supplies and other inventory items as recorded is an expenditure at the time of purchase (purchase method). Inventory balances were on hand at June 30, 2009 and are included in the highway, water and wastewater funds.

## Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, curbs, gutters, streets, sidewalks, and drainage systems) are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets purchased or acquired with an aggregated original cost of \$10,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Net interest costs related to construction projects are capitalized during the related period. Such costs were not considered material during fiscal 2009. Donated capital assets are valued at their estimated fair value at the time recorded.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not included in fixed assets.

Notes to Financial Statements

June 30, 2009

### 1. Summary of Significant Accounting Policies (Continued)

### E. Financial Statement Amounts (Continued)

Capital Assets (Continued)

Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Building	20-50 years
Water and sewer system	30-50 years
Other infrastructure	10-50 years
Improvements	10-20 years
Machinery and equipment	5-10 years

GASB No. 34 required the City to report and depreciate new infrastructure assets effective June 30, 2002. Infrastructure assets include roads, bridges, underground pipe (other than related to utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the City. Neither their historical cost nor related depreciation had historically been reported in the financial statements. The retroactive reporting of infrastructure was subject to an extended implementation period and was first effective for fiscal year ending 2007.

### **Governmental Fund Financial Statements**

Capital assets costs are recorded as expenditures in the acquiring fund in the fiscal year of the purchase.

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources are reported as expenditures and fund liabilities.

Long-Term Debt

Long-term debt is reported as liabilities in the government-wide and propriety fund statement of net assets. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

#### Deferred Revenue

Deferred revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criteria in accordance with the current financial resources measurement focus and the modified accrual basis of accounting.

# Compensated Absences

Employees are granted sick and vacation leave in varying amounts. Upon retirement, termination or death, eligible employees are compensated for unused sick and vacation leave (subject to certain limitations) at specific payment rates established by controls, regulations or policy.

Compensated absence liabilities related to both governmental and business-type activities are normally paid from the funds reporting payroll and related expenditures.

### **Government-Wide and Propriety Fund Financial Statements**

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Notes to Financial Statements

June 30, 2009

## 1. Summary of Significant Accounting Policies (Continued)

### E. Financial Statement Amounts (Continued)

Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for fund expenditures are recorded in order to reserve portions of applicable appropriations, is employed in governmental funds.

Net Assets and Fund Equity

#### **Government - Wide Financial Statements (Net Assets):**

Net assets are reported as restricted when amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net assets have been "restricted for" the following:

- "Loans" represents community development outstanding loan receivable balances.
- "Permanent funds expendable" represents amounts held in trust for which the expenditures are restricted by various trust agreements.
- "Permanent funds nonexpendable" represents amounts held in trust for which only investment earnings may be expended.
- "Other purposes" represent restrictions placed on assets from outside parties and primarily represents school federal and state grants whose use is limited to specific grant activities.
- It is the policy of the City of New Bedford to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### **Fund Financial Statements (Fund Balances):**

The reserved portions of fund balance consist principally of the portion which is not appropriated for expenditures, which is legally segregated for a specific future use.

Fund balances have been reserved for the following:

**Encumbrances** - represents amounts obligated under purchase orders, contracts and other commitments for expenditures that are being carried over to ensuing fiscal year.

**Perpetual Permanent Funds** - represents amounts held in trust for which only investment earnings may be expended.

In addition, certain wastewater reserve funds are adjusted on the last business day of each calendar month. The Trustee is required to apply amounts available in the revenue fund to the following reserve funds in the following order:

**Operating Account of the Operating Fund** - Monthly deposit to equal the amount of Operating Expenses in the next succeeding month, as provided in the Wastewater Division's annual operating budget;

Working Capital Account of the Operating Fund - Deposit as needed to equal the Operating Fund Deficit, if any;

**Debt Service Fund** - Monthly deposits on account of debt service on City Revenue Bonds;

Notes to Financial Statements

June 30, 2009

### 1. Summary of Significant Accounting Policies (Continued)

### E. Financial Statement Amounts (Continued)

Net Assets and Fund Equity (Continued)

**Debt Service Reserve Fund** - Deposit as needed to meet the Debt Service Reserve Fund requirement;

Operating Reserve Fund - Deposit as needed to meet the Operating Reserve Fund requirement;

**Renewal and Replacement Reserve Fund** - Deposit as needed to meet the Renewal and Replacement Reserve Fund requirement:

**Insurance Reserve Fund** - Deposit as needed to meet the Insurance Reserve Fund requirement, if any;

**Renewal and Replacement Accounts** - Deposit as determined by the City to fund ongoing repair and maintenance of the Wastewater System; and

**Debt Service Assistance Account in the Debt Service Fund** - Deposit as determined by the City in anticipation of the receipt of Debt Service Assistance from the Commonwealth or other sources.

**Unreserved Fund Balance/Net Assets** - The unreserved fund balances for governmental funds represent the amount available for budgeting future operations. Unreserved net assets for proprietary funds represent the net assets available on future operations or distribution.

#### Revenues

Substantially all governmental fund revenues are accrued. Property taxes are billed and collected within the same period in which the taxes are levied. As required by GASB No. 33 when recording grant revenues, the provider recognizes liabilities and expenses and the recipient recognizes receivables and revenue with the applicable eligibility requirements, including time requirements, are met. Resources transmitted before the eligibility requirements are met are reported as advances by the provider and deferred revenue by the recipient.

#### **Expenditures**

Expenditures are recognized when the related fund liability is incurred.

Interfund Activity

## Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

## **Government-Wide Financial Statements:**

Transaction of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statements of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net assets as "internal balances".

Notes to Financial Statements

June 30, 2009

# 1. Summary of Significant Accounting Policies (Continued)

#### E. Financial Statement Amounts (Continued)

Interfund Activity (Continued)

#### **Fund Financial Statements:**

Transaction of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "due from other funds" or "due to other funds" on the balance sheet.

## **Interfund Transfers**

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

#### **Government-Wide Financial Statements:**

Transfers between and within governmental funds and internal service funds are not eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental and business-type activities are reported in the statement of activities are as "transfers, net".

#### **Fund Financial Statements:**

Transfers between and within funds are not eliminated from the individual fund statements and are reported as "transfers in and transfers out".

#### Claims and Judgments

The City is uninsured with respect to risks including, but not limited to, property damages, personal injury and workers' compensation. In the fund financial statements, expenditures for claims and judgments are recorded on the basis of whether the liability has matured in the current period. Expenditures for workers' compensation are recorded when paid. Settlements relating to condemnation proceedings are reported when the liability is estimable. In the government-wide financial statements the estimated liability for all claims and judgments is recorded as a liability and as an expense.

### Use of Estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimates.

# Fund Deficit and Appropriation Deficits

Several individual fund deficits existed at June 30, 2009 in the governmental funds. These deficits will be funded by future administration plans; bond issues and available fund balances.

Actual expenditures exceeded appropriations for various departments at June 30, 2009. This over-appropriation will be funded through available funds during the fiscal year 2010.

Notes to Financial Statements

June 30, 2009

## 1. Summary of Significant Accounting Policies (Continued)

#### F. Operating Revenues and Expenses

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and/or services. It also includes all revenues and expenses not related to capital and related financing, noncapital financing, or investing activities.

## 2. Compliance and Accountability

### **Budget Requirements, Accounting and Reporting**

Requirements for all funds:

- A. Annual budgets are adopted for all City funds. Under state law, the Mayor submits an annual budget to Council for consideration and approval no later than July 15. Such budget is based on expected expenditures by program within a fund and estimated resources by source for all funds.
- B. By Charter the Mayor must submit an annual appropriation ordinance to City Council. This ordinance builds upon the tax budget of the previous July and is updated for any estimated revisions as well as year-end encumbrances and may include any additional information requested by Council. Council may subsequently amend such ordinance. Amendments to the appropriation ordinance during 2009 were approved by the City Council as provided by the Charter.
- C. For day-to-day management control, expenditures plus encumbrances may not exceed the budget at the expenditure-type (i.e., personal services, other operations and maintenance, etc.) level of each cost center (activity within a program within a fund). The Mayor may transfer unencumbered appropriations within programs within funds.
- D. Appropriation control (City Council appropriate budget) is by program (i.e., safety, leisure, health, etc.) within a fund. City Council may, by ordinance, transfer amounts among programs within and between funds. Budgetary comparison schedules are presented in the Supplemental Section as Required Supplemental Information. The budgetary basis is the modified accrual basis of accounting with encumbrances included as actual expenditures.

Notes to Financial Statements

June 30, 2009

# 2. Compliance and Accountability (Continued)

### **Interfund Transactions**

The interfund activity presented below is for the fund statement level only. These balances include both due from/to other funds and intra-entity receivables and payables.

	Due from Other Funds	Due to Other Funds	Other Financing Sources	Other Financing <u>Uses</u>
Major Governmental Funds				
General Fund	\$ 3,917,895	\$ 1,132,023	\$ 8,441,318	\$ 4,599,104
Wastewater Funds	822,111	2,879,819	4,339,497	4,608,562
Stabilization Funds		1,401,847	3,950,052	7,111,142
Non-Major Governmental Funds				
Capital Projects	1,043	228,993	102,500	
Special Revenue Funds	102,610	44,355	409,694	1,007,031
Permanent Funds	181,789	181,789	181,789	537,088
Proprietary Funds				
Internal Service Funds	1,530,504		1,731,011	1,292,934
Water		212,694		
Airport				
Fiduciary Funds				
Agency	330,238	804,670		
Private Purpose Trust Funds				
<b>Component Units</b>				
Redevelopment Authority				
Harbor Development				
Totals	\$ 6,886,190	<u>\$ 6,886,190</u>	<u>\$ 19,155,861</u>	\$ 19,155,861

In addition to the sources and uses above, \$6,813,502 was recorded as a source for water enterprise and \$736,926 was recorded as a source for airport enterprise for capital assets purchased from governmental funds. In addition, bond proceeds of \$8,039,458 were recorded in governmental activities. However, the water fund carries the debt as a result other financing uses were recorded in the water fund.

Notes to Financial Statements

June 30, 2009

# 2. Compliance and Accountability (Continued)

For the government-wide financial statements, all interfund transactions were eliminated except for those with component units and fiduciary funds.

The City utilizes the interfund loan accounts as a short term vehicle to expedite the payment of vouchers from a consolidated vendor checking account.

The transfers between funds are to fund operations for the airport and water funds; to fund matching revenues related to federal grants; to fund and utilize funding for operations in the Stabilization fund and to fund various other immaterial deficits in Special Revenue and Community Development funds.

	<b>Governmental Funds</b>					
		General Fund		stewater	_	Permanent Trust Fund
Reserved:						
Encumbrances	\$	62,891	\$		\$	
Nonexpendable bequests						5,102,411
Petty cash		1,250				
Debt premiums		523,890				
Other specific purposes	(	532)				
Renewal and replacement				1,614,411		
Debt service				2,900,576		
	<u>\$</u>	587,499	<u>\$</u>	4,514,987	<u>\$</u>	5,102,411

#### Notes to Financial Statements

June 30, 2009

#### 3. Cash, Cash Equivalents and Investments

Cash and investments as of June 30, 2009 are classified in the accompanying financial statements as follows:

Cash and investments - Governmental Activities	\$ 59,922,777
Cash and investments - Business Type Activities	2,809,265
Cash and investments - Pension Trust Fund	177,956,352
Cash and investments - City Private Purpose Trust Funds	11,213
Cash and investments - Agency Funds	 5,544,361
Total cash and investments	\$ 246,243,968

### Cash and cash Equivalents

Deposits are in various financial institutions and are carried at cost or fair value in the case of pooled deposits for trust funds. The carrying value is separately displayed on the state of net assets as "Cash and Investments". Petty cash is included in the presentation of cash on the statement of net assets in the amount of \$1,300 on June 30, 2009.

Custodial credit risk for deposits is the risk that, in the event of failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party.

At year end, the City's carrying amount of deposits for the primary government private purpose trust funds and the agency funds was \$54,994,899, including \$1,300 of petty cash and the bank balance was \$64,810,555. Of the bank balance \$3,000,000 was covered by Federal Depository Insurance, \$34,904,623 was covered by Depositors Insurance Fund and \$6,685,374 was held in collateralized accounts. The remaining balance of \$20,220,558 was held in uncollateralized accounts. At June 30, 2009 the city's unreconciled book-to-bank variance is \$267,247.

At year end the City's carrying amount of deposits for the pension trust fund was \$15,759,164 and the bank balance was \$16,526,201. Of the bank balance \$555,484 was covered by Federal Depository Insurance. The remaining balance of \$15,970,717 was held in uncollateralized accounts.

The City has not experienced any losses of funds in excess of federally insured limits held in any financial institutions. Management fees that the City is not exposed to any significant credit risk related to cash.

#### Investments

Investments are stated at fair value for investment pools and historical costs for all other investments. The majority of investment activity is conducted through contracted investment management firms and held in pooled trust fund accounts in the City's name.

Credit risk is the risk that an issuer of an investment will not fulfill it obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. See below for ratings of the investments held by the City of New Bedford as of June 30, 2009.

Concentration of credit risk is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The investments listed below were issued by various financial institutions. See below for investments that represent 5% or more of the total investments held by the City of New Bedford as of June 30, 2009.

Notes to Financial Statements

June 30, 2009

# 3. Cash, Cash Equivalents and Investments (Continued)

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

Foreign currency risk is the risk that where exchange rates effect the valuation of an investment. The amount of investments which include foreign investments are listed below.

Information about the sensitivity of the fair values of the City's investments to market rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity utilizing the specific identification method:

Total Investments by Investment Type and Moody Ratings

Investment Type	T	otal Amount	Maximum <u>Maturity</u>	* Maximum Investment in One Issuer	Moody's Rating
Primary Government, Private Purpose of	and Agenc	ry Funds			
Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Fixed income Corporate fixed income Fixed income Common stock Government securities Common stock – foreign Fixed income – bond mutual funds Mutual funds – fixed Mutual funds – equity Alternative investments Certificate of deposit	\$	2,178,705 52,278 154,122 570,000 270,900 621,860 51,086 50,370 1,187,948 809,187 7,096 12,926 951,926 40,925 2,188,553 272,659 306,169	13 years 2 years 6 years 58 years 53 years 46 years 1 year 3 years 25 years N/A 13 years N/A N/A N/A N/A N/A N/A N/A 3 years	N/A	AAA AA3 AA2 A3 BA2 BAA3 A2 A2 N/A
Subtotal	\$	9,726,710	-		

# Notes to Financial Statements

June 30, 2009

Investment Type	Total Amount	Maximum Maturity	*Maximum Investment in One Issuer	Moody's Rating
Pension Trust Fund				
Bond Paying Periodic Income	\$ 464,661	28 years	N/A	A1
Bond Paying Periodic Income	1,195,629	40 years	N/A	A2
Bond Paying Periodic Income	951,078	58 years	N/A	A3
Bond Paying Periodic Income	87,054	29 years	N/A	AA1
Bond Paying Periodic Income	282,694	4 years	N/A	AA2
Bond Paying Periodic Income	1,114,339	5 years	N/A	AA3
Bond Paying Periodic Income	1,164,560	7 years	N/A	AAA
Bond Paying Periodic Income	672,875	22 years	N/A	B1
Bond Paying Periodic Income	323,350	22 years	N/A	B2
Bond Paying Periodic Income	100,950	4 years	N/A	В3
Bond Paying Periodic Income	451,560	27 years	N/A	BA1
Bond Paying Periodic Income	571,643	26 years	N/A	BA2
Bond Paying Periodic Income	1,137,053	26 years	N/A	BA3
Bond Paying Periodic Income	2,268,581	28 years	N/A	BAA1
Bond Paying Periodic Income	3,477,692	88 years	N/A	BAA2
Bond Paying Periodic Income	3,239,867	58 years	N/A	BAA3
Bond Paying Periodic Income	117,541	24 years	N/A	C
Bond Paying Periodic Income	28,000	22 years	N/A	CA
Bond Paying Periodic Income	639,198	27 years	N/A	CAA1
Bond Paying Periodic Income	177,754	40 years	N/A	NA
Bond Paying Periodic Income	1,146,256	26 years	N/A	NR
CMO	71,127	27 years	N/A	A1
CMO	162,928	28 years	N/A	A3
CMO	68,196	28 years	N/A	AA2
CMO	160,953	26 years	N/A	AA3
CMO	2,373,280	40 years	N/A	AAA
CMO	77,461	27 years	N/A	BAA1
CMO	43,587	28 years	N/A	BAA2
CMO	117,336	28 years	N/A	BAA3
CMO	1,510,635	40 years	N/A	N/A
CMO	395,969	38 years	N/A	NR
Convertible Bonds	31,937	26 years	N/A	AA2
Convertible Bonds	52,500	3 years	N/A	B1
Convertible Bonds	90,956	0-1 year	N/A	BA2
Convertible Bonds	24,797	23 years	N/A	BAA1
Convertible Bonds	139,024	28 years	N/A	BAA2
Convertible Bonds	73,781	25 years	N/A	BAA3
Convertible Bonds	31,500	0-1 year	N/A	CAA3
Convertible Bonds	297,083	4 years	N/A	N/A
Common Stock	48,592,781	N/A	29.96%	N/A
Government Issues	394,106	25 years	N/A	AA1
Government Issues	3,717,441	29 years	N/A	AAA
Government Issues	16,631	28 years	N/A	BA1
Government Issues	40,127	31 years	N/A	BAA1

<sup>\*</sup> Maximum investment in one issuer labeled as N/A are less than 5% of total investments for any single issues within that category.

# Notes to Financial Statements

June 30, 2009

# 3. Cash, Cash Equivalents and Investments (Continued)

Subtotal

Investment Type	Total Amount	Maximum Maturity	*Maximum Investment in One Issuer	Moody's Rating
Municipals	155,260	20 years	N/A	A2
Municipals	148,284	29 years	N/A	AA1
Municipals	352,431	27 years	N/A	AA3
Municipals	188.632	37 years	N/A	BAA3
Mortgage Passthrough Pool	6,154,604	35 years	N/A	AAA
Other Assets	27,650	37 years	N/A	AA1
Other Assets	367,875	40 years	N/A	AAA
Other Assets	76,479	28 years	N/A	BAA1
Other Assets	10,092,460	N/A	6.22%	N/A
Pooled Equities – Capital	22,987,639	N/A	14.17%	N/A
Pooled Real Estate	21,128,786	N/A	13.03%	N/A
Pooled Equities – Diversified Growth	22,420,616	N/A	13.82%	N/A
Subtotal	162,197,187			
Total City of New Bedford	<u>\$ 171,923,897</u>			
Total Investments by Investment Type and	S&P Ratings			
Primary Government, Private Purpose and	Agency Funds	12	N/A	
rimary Government, Private Purpose and	Agency Funds \$ 2,331,634	13 years	N/A N/A	AAA
rimary Government, Private Purpose and a Fixed income Fixed income	Agency Funds \$ 2,331,634 52,278	2 years	N/A	AA-
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income	\$ 2,331,634 52,278 52,393	2 years 4 years	N/A N/A	AA- AA
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Fixed income	\$ 2,331,634 \$ 52,278 52,393 49,689	2 years 4 years 5 years	N/A N/A N/A	AA- AA AA+
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Corporate fixed income	\$ 2,331,634 \$ 52,278 \$ 52,393 \$ 49,689 \$ 570,000	2 years 4 years 5 years 58 years	N/A N/A N/A N/A	AA- AA AA+ A-
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900	2 years 4 years 5 years 58 years 53 years	N/A N/A N/A N/A N/A	AA- AA AA+ A- BBB
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Corporate fixed income	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860	2 years 4 years 5 years 58 years 53 years 46 years	N/A N/A N/A N/A	AA- AA AA+ A- BBB B
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Fixed income	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860 51,086	2 years 4 years 5 years 58 years 53 years 46 years 1 year	N/A N/A N/A N/A N/A	AA- AA AA+ A- BBB
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Corporate fixed income Fixed income Corporate fixed income Corporate fixed income	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860 51,086 50,370	2 years 4 years 5 years 58 years 53 years 46 years 1 year 3 years	N/A N/A N/A N/A N/A N/A	AA- AA AA+ A- BBB B A
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Corporate fixed income	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860 51,086 50,370 1,087,059	2 years 4 years 5 years 58 years 53 years 46 years 1 year	N/A N/A N/A N/A N/A N/A N/A	AA- AA AA+ A- BBB B A A
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Common stock	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860 51,086 50,370 1,087,059 809,187	2 years 4 years 5 years 58 years 53 years 46 years 1 year 3 years 25 years N/A	N/A N/A N/A N/A N/A N/A N/A N/A	AA- AA AA+ A- BBB B A A N/A
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Fixed income Corporate fixed income Fixed income Corporate fixed income Fixed income Common stock Government securities	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860 51,086 50,370 1,087,059	2 years 4 years 5 years 58 years 53 years 46 years 1 year 3 years 25 years	N/A N/A N/A N/A N/A N/A N/A N/A	AA- AA AA+ A- BBB B A A N/A N/A
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Fixed income Corporate fixed income Fixed income Corporate fixed income Foreign Common stock Government securities Common stock – foreign	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860 51,086 50,370 1,087,059 809,187 7,096	2 years 4 years 5 years 58 years 53 years 46 years 1 year 3 years 25 years N/A 13 years	N/A	AA- AA A- BBB B A A N/A N/A
Fixed income Fixed income Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Fixed income Corporate fixed income Fixed income Corporate fixed income Fixed income Corporate fixed income Fixed income Fixed income Common stock Government securities Common stock — foreign Fixed income — bond mutual funds	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860 51,086 50,370 1,087,059 809,187 7,096 12,926	2 years 4 years 5 years 58 years 53 years 46 years 1 year 3 years 25 years N/A 13 years N/A	N/A	AA- AA AA+ A- BBB B A A N/A N/A N/A
rimary Government, Private Purpose and a Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Fixed income Corporate fixed income Fixed income Corporate fixed income Fixed income Corporate fixed income Fixed income Fixed income Common stock Government securities Common stock – foreign Fixed income – bond mutual funds	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860 51,086 50,370 1,087,059 809,187 7,096 12,926 951,926	2 years 4 years 5 years 58 years 53 years 46 years 1 year 3 years 25 years N/A 13 years N/A N/A	N/A	AA- AA AA+ A- BBB B A A N/A N/A N/A N/A
Fixed income Fixed income Fixed income Fixed income Fixed income Fixed income Corporate fixed income Corporate fixed income Corporate fixed income Corporate fixed income Fixed income Fixed income Corporate fixed income Fixed income Corporate fixed income Fixed income Corporate fixed income Fixed income Fixed income Common stock Government securities Common stock — foreign Fixed income — bond mutual funds Mutual funds — fixed	\$ 2,331,634 52,278 52,393 49,689 570,000 270,900 621,860 51,086 50,370 1,087,059 809,187 7,096 12,926 951,926 40,925	2 years 4 years 5 years 58 years 53 years 46 years 1 year 3 years 25 years N/A 13 years N/A N/A N/A	N/A	AA- AA AA+ A- BBB B A N/A N/A N/A N/A N/A

9,726,710

<sup>\*</sup> Maximum investment in one issuer labeled as N/A are less than 5% of total investments for any single issues within that category.

# Notes to Financial Statements

June 30, 2009

Investment Type	Total Investment Type Amount		*Maximum Investment in One Issuer	Moody's Rating	
Pension Trust Fund					
Bond Paying Periodic Income	\$ 1,773,09	1 40 years	N/A	A	
Bond Paying Periodic Income	1,336,28	6 28 years	N/A	A-	
Bond Paying Periodic Income	1,227,21	5 28 years	N/A	A+	
Bond Paying Periodic Income	512,29		N/A	AA	
Bond Paying Periodic Income	92,96	8 3 years	N/A	AA-	
Bond Paying Periodic Income	87,05	4 29 years	N/A	AA+	
Bond Paying Periodic Income	904,19	0 7 years	N/A	AAA	
Bond Paying Periodic Income	113,70	0 17 years	N/A	В	
Bond Paying Periodic Income	292,13	0 27 years	N/A	B-	
Bond Paying Periodic Income	1,159,85	0 22 years	N/A	B+	
Bond Paying Periodic Income	600,26	5 68 years	N/A	BB	
Bond Paying Periodic Income	561,92	8 20 years	N/A	BB-	
Bond Paying Periodic Income	599,98	6 88 years	N/A	BB+	
Bond Paying Periodic Income	2,814,71		N/A	BBB	
Bond Paying Periodic Income	2,680,75		N/A	BBB-	
Bond Paying Periodic Income	2,899,67	7 57 years	N/A	BBB+	
Bond Paying Periodic Income	87	•	N/A	C	
Bond Paying Periodic Income	74,56		N/A	CCC	
Bond Paying Periodic Income	28,00	•	N/A	CCC-	
Bond Paying Periodic Income	272,50	-	N/A	CCC+	
Bond Paying Periodic Income	116,66	•	N/A	D	
Bond Paying Periodic Income	364,33	•	N/A	N/A	
Bond Paying Periodic Income	1,099,28		N/A	NR	
Convertible Bonds	24,79	•	N/A	A-	
Convertible Bonds	31,93	•	N/A	AA	
Convertible Bonds	62,98	-	N/A	B+	
Convertible Bonds	90,95		N/A	BB	
Convertible Bonds	73,78	•	N/A	BBB-	
Convertible Bonds	139,02	-	N/A	BBB+	
Convertible Bonds	31,50	-	N/A	CCC	
Convertible Bonds	274,74	•	N/A	N/A	
Convertible Bonds	11,85		N/A	NR	
CMO	166,43	•	N/A	A	
CMO	31,82		N/A	AA	
CMO	3,663,24		N/A	AAA	
CMO	59,74	-	N/A	BBB	
CMO	800,47		N/A	N/A	
CMO	259,74	•	N/A	NR	
Common stock	48,592,78		29.96%	N/A	
Government Issues	7,56		N/A	A+	
Government Issues	394,10	•	N/A	AA	
Government Issues	3,717,44	•	N/A	AAA	

<sup>\*</sup> Maximum investment in one issuer labeled as N/A are less than 5% of total investments for any single issues within that category.

# Notes to Financial Statements

June 30, 2009

			*Maximum	
	Total	Maximum	Investment in	Moody's
Investment Type	<b>Amount</b>	Maturity	One Issuer	Rating
Government Issues	16,632	28 years	N/A	BBB-
Government Issues	32,566	31 years	N/A	BBB+
Municipals	207,055	29 years	N/A	AA
Municipals	181,567	29 years	N/A	AA+
Municipals	267,353	27 years	N/A	AAA
Municipals	188,632	37 years	N/A	BBB
Mortgage Passthrough Pool	6,154,604	29 years	N/A	AAA
Other Assets	31,751	25 years	N/A	A
Other Assets	44,728	28 years	N/A	AA
Other Assets	341,478	40 years	N/A	AAA
Other Assets	40,002	27 years	N/A	BBB-
Other Assets	14,045	40 years	N/A	N/A
Other Assets	10,092,460	N/A	6.22%	N/A
Pooled Equities - Capital	22,987,639	N/A	14.17%	N/A
Pooled Real Estate	21,128,786	N/A	13.03%	N/A
Pooled Alt – Diversified Growth	22,420,616	N/A	13.82%	N/A
Subtotal	162,197,187			
Total City of New Bedford	<u>\$ 171,923,897</u>			

<sup>\*</sup> Maximum investment in one issuer labeled as N/A are less than 5% of total investments for any single issues within that category.

# Notes to Financial Statements

June 30, 2009

Investment Type	Currency	<u>Total</u> <u>Amount</u>	Maturity_	Description
Foreign Currency Risk				
Primary Government, Private P	urpose and Agency Fu	unds		
Common stock - foreign Common stock - foreign Common stock - foreign Common stock - foreign	British Pounds British Pounds Finland, EURO Taiwan, New Dollars	3,534 2,187	N/A N/A N/A	BP PLC Glaxosmithkline PLC Nokia Corp Sponsored ADR Finland Taiwan Semiconductor Mfg LTD
Foreign Currency Risk  Pension Trust Fund				
Bond Paying Periodic Income Bond Paying Periodic Income Bond Paying Periodic Income Bond Paying Periodic Income Government Issue Government Issue Government Issue Bond Paying Periodic Income Bond Paying Periodic Income Bond Paying Periodic Income Government Issue Bond Paying Periodic Income	Thailand Baht Canadian Dollar Singapore Dollar Iceland Kronur Mexican Peso Brazilian Real	\$ 310,106 193,878 23 916,107 751,943 221,331 394,106 798,734 1,089,894 182,012 7,561 \$ 276,387	2/22/2010 9/1/2011 6/15/2010 12/1/2009 9/1/2009 12/15/2008 12/2/2011 9/26/2016 2/26/2009 5/27/2010 12/20/2012 7/2/2010	ASIF global Financing XXVII Alberta Mun Financing Corp. Alberta Province Mtn Cds British Columbia Prov CDA Canada Government Canada HSG TR No 1 Ontario Orivince CDA General Electric Capital Corp ASIF Gobal Financing XXVII Nordic Investment Bank Mexico (United States) Citibank NA
Total		\$ 5,142,082		

Notes to Financial Statements

June 30, 2009

#### 4. Receivables

Real estate and personal property taxes are based on values assessed as of each January 1. Taxes due and unpaid after the respective dates are subject to interest and penalties. The City has the right to begin the lien process on property on which taxes have not been paid after one year following the due date and subsequently foreclose on such property.

Real estate, personal property and other excise tax levies are recorded as receivables and revenue in the fiscal year of the levy. Also, any amounts collected within 60 days after year-end are considered revenue. Taxes collected in advance are considered deferred revenue.

Utility receivables charged for both water and sewer usage is recorded based on billings of the cycle which the sections of the City's meters are read. Utility billing occurs quarterly and when unpaid is added to the property owners tax bill as a water and/or sewer lien.

As part of the Community Development Program, the City administers loan programs that provide housing assistance to residents and capital needs assistance for small businesses. Certain of these loans are deferred and forgiven if provisions of the loans are met; others are collectible over the term of the mortgage.

Governmental Activities					Business-Type Activities		
Receivables:	General	Wastewater	Other Non-Major Governmental	Total Governmental	Water	Airport	
Property taxes Tax liens Motor vehicle &	\$ 4,121,750 18,267,223	\$	\$	\$ 4,121,750 18,267,223	\$	\$	
other excise User fees Departmental and other	1,436,452 4,677,097	1,491,923 40,824		1,436,452 1,491,923 4,717,921	792,149		
Loan receivables Other receivables Special assessments	1,285,390 2,205	( 2,899) 334,980	18,146,340 467,323	18,146,340 1,749,814 337,185	30,106	36,626	
Intergovernmental Gross receivables	372,616 30,162,733	1,864,828	<u>14,848,725</u> 33,462,388	15,221,341 65,489,949	822,255	36,626	
Less: allowance for uncollectible	( 675,045)	( 324,788)	_( 3,981,819)	( 4,981,652)	_( 140,000)	_( 5,464)	
Net total receivables	<u>\$ 29,487,688</u>	<u>\$ 1,540,040</u>	\$ 29,480,569	\$ 60,508,297	\$ 682,255	\$ 31,162	

# Notes to Financial Statements

June 30, 2009

# 5. Capital Assets and Depreciation

Capital asset activity for the year ended June 30, 2009 was as follows:

	Beginning Balance, restated	Increases	Decreases	<b>Ending Balance</b>
<b>Governmental Activities:</b>	Dalance, restated	mereases	Decreases	Enumg Balance
Not Being Depreciated:				
Land Construction in progress Infrastructure in progress	\$ 1,488,808 26,119,614 3,827,712	\$ 1,664,127 6,655,787 1,788,051	\$ 9,064,089 1,423,000	\$ 3,152,935 23,711,312 4,192,763
Subtotal	31,436,134	10,107,965	10,487,089	31,057,010
Other Capital Assets:				
Infrastructure Land improvements Buildings and improvements Machinery and equipment Office equipment and furniture Computer equipment Library books and textbooks Automobiles Animals	142,475,919 355,528 278,100,972 41,318,372 12,636,446 7,820,853 9,135,442 8,293,952 54,859	5,469,935 7,023 9,071,319 2,225,561 873,766 831,293 693,390 703,460		147,945,854 362,551 287,172,291 43,543,933 13,510,212 8,652,146 9,828,832 8,997,412 54,859
Subtotal	500,192,343	19,875,747		520,068,090
Accumulated Depreciation:				
Infrastructure Land improvements Buildings and improvements Machinery and equipment Office equipment and furniture Computer equipment Library books and textbooks Automobiles Animals	100,917,690 9,884 74,524,150 30,955,588 11,131,383 5,589,197 7,681,402 6,098,209 23,325	2,223,744 17,869 5,722,621 1,966,658 578,802 1,499,754 743,696 730,473 3,449		103,141,434 27,753 80,246,771 32,922,246 11,710,185 7,088,951 8,425,098 6,828,682 26,774
Subtotal	236,930,828	13,487,066		250,417,894
Net other capital assets	263,261,515	6,388,681		269,650,196
Net capital assets	\$ 294,697,649	<u>\$ 16,496,646</u>	<u>\$ 10,487,089</u>	<u>\$ 300,707,206</u>

Notes to Financial Statements

June 30, 2009

# 5. Capital Assets and Depreciation (continued)

Capital asset activity for the year ended June 30, 2009 was as follows:

	Beginning Balance, restated	Increases	Decreases	Ending Balance
Business-Type Activities - Water:				
Not Being Depreciated:				
Land Infrastructure in progress	\$ 600,000 4,013,992		4,013,992	\$ 600,000
Easements	962,500		4,013,992	962,500
Subtotal	5,576,492		4,013,992	1,562,500
Other Capital Assets:				
Infrastructure	79,650,274	8,485,668		88,135,942
Buildings and improvements	48,811			48,811
Machinery and equipment	1,192,189	2,371,304		3,563,493
Office equipment and furniture	73,309	9,547		82,856
Computer equipment	35,538	11,741		47,279
Automobiles	619,367	10,000		629,367
Subtotal	81,619,488	10,888,260		92,507,748
Accumulated Depreciation:				
Infrastructure	36,479,532	1,690,301		38,169,833
Buildings and improvements	2,754	976		3,730
Machinery and equipment	799,468	183,843		983,311
Office equipment and furniture	66,454	4,709		71,163
Computer equipment	13,822	11,228		25,050
Automobiles	371,902	79,629		451,531
Subtotal	37,733,932	1,970,686		39,704,618
Net other capital assets	43,885,556	8,917,574		52,803,130
Net capital assets	\$ 49,462,048	\$ 8,917,574	\$ 4,013,992	\$ 54,365,630

Notes to Financial Statements

June 30, 2009

# 5. Capital Assets and Depreciation (continued)

Capital asset activity for the year ended June 30, 2009 was as follows:

Business-Type Activities - Airport:	Beginning Balance, restated	Increases	Decreases	Ending Balance
Not Being Depreciated:				
Infrastructure in progress Land	\$ 374,169 135,522	\$ 411,905	\$	\$ 786,074 135,522
Subtotal	509,691	411,905		921,596
Other Capital Assets:				
Infrastructure Land improvements Buildings and improvements	4,889,236 343,201 2,238,551	272,621		4,889,236 615,822 2,238,551
Machinery and equipment Computer & equipment Automobiles Office equipment and furniture	867,439 74,710 5,294	52,400		867,439 52,400 74,710 5,294
Subtotal	8,418,431	325,021		8,743,452
Accumulated Depreciation:				
Infrastructure Land improvements Buildings and improvements Machinery and equipment Computer & equipment Automobiles Office equipment and furniture	1,202,072 9,718 532,670 448,699 7,471 4,354	143,350 23,967 39,861 74,629 5,240 14,942 434		1,345,422 33,685 572,531 523,328 5,240 22,413 4,788
Subtotal	2,204,984	302,423		2,507,407
Net other capital assets	6,213,447	22,598		6,236,045
Net capital assets	\$ 6,723,138	<u>\$ 434,503</u>	\$	<u>\$ 7,157,641</u>

# Notes to Financial Statements

June 30, 2009

# 5. Capital Assets and Depreciation (continued)

Depreciation was charged to functions as follows:

Communicated anti-sition.		
Governmental activities:		
General Government	\$	477,688
Public Safety		1,477,356
Public Works		2,861,692
Public Works WW		232,597
Education		7,249,081
Community and Economic Development		182,285
Health and Human Services		295,153
Culture and Recreation		711,214
Total Governmental Activities		13,487,066
Business-Type Activities:		
Water		1,970,686
Airport		302,423
·		202,123
Total Business-Type Activities	<u>\$</u>	2,273,109

Notes to Financial Statements

June 30, 2009

### 6. Pensions and Other Post Employment Benefits

The City of New Bedford contributes to the City of New Bedford's Contributory Employees' Retirement System, which is a single-employer public employee retirement system (PERS), as established under Chapter 32 of the General Laws of the Commonwealth of Massachusetts.

Effective January 1, 1996, the Contributory Retirement System of the City of New Bedford adopted Governmental Accounting Standards Board Statement No. 25 ("GASB-25"): "Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans." GASB-25 is intended to enhance the understandability and usefulness of pension information included in the financial reports of state and local governmental pension plans.

Effective July 1, 1998, Chapter 17 of the Acts of 1997 (COLA Legislation) was adopted. The result of the adoption of Chapter 17 is to increase the retirement allowance pension or annuity by the percentage as determined by the Commissioner of Social Security or 3%, whichever is less. The maximum pension benefit on which a COLA may be granted is \$12,000. All retirees, disabled retirees and beneficiaries that have been receiving benefit payments for at least one year as of July 1st are eligible for the adjustment.

All COLA's granted to members prior to July 1, 1998 and after 1981 are deemed to be an obligation of the State and are not the liability of the Retirement System.

### A. Summary of Significant Accounting Policies

Basis of Accounting

The City of New Bedford's Contributory Employees' Retirement System's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each Plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

Investment income is recognized as earned by the pension plan. The net appreciation (depreciation) in the fair value of investments held by the pension plan is recorded as an increase (decrease) to investment income based on the valuation of investments as of the balance sheet date.

The City accepted Section 22(1)(b1/2) of Chapter 32 of the Massachusetts General Laws in 1990. The City must establish a funding schedule designed to fully fund the retirement system and to reduce the unfunded actuarial accrued liability of the system to zero as of June 30, 2030. Any system for which a funding schedule has been adjusted and approved may receive annual pension funding grants from the Commonwealth.

Operating Cycle

The accounting records of the Retirement System are maintained on a calendar year basis in accordance with the standards and procedures established by the Commissioner of Public Employee Retirement Administration Commission.

Notes to Financial Statements

June 30, 2009

#### 6. Pensions and Other Post Employment Benefits (Continued)

Method Used to Value Assets

Cash deposits are carried at cost which approximates market. Investments in bonds and notes are stated at amortized cost which approximates market. Investments in stock are recorded at market value.

### **B.** Plan Description

All full-time employees, other than teachers, whose employment commences prior to age sixty-five are eligible to participate in the City of New Bedford's Contributory Employees' Retirement System. Teachers and certain administrative employees of the School Department participate in a contributory retirement plan administered by the Massachusetts Teachers' Retirement Board. The City does not contribute to this plan.

The Retirement Board exercises jurisdiction to determine an employee's eligibility for membership in cases involving part time service. The participants contribute specified percentages of their annual compensation to the plan. The City's contribution is determined by the Division of Public Employee Retirement Administration ("PERA") on a cost of benefits approach and, for the year ended June 30, 2009, was \$25,877,801.

As of December 31, 2008, employee membership data related to the pension plan was as follows:

	Group 1	Group 2 & 4	Total
Active members	1,873	468	2,341
Inactive members	348	16	364
Retired members	1,147	595	1,742
	3,368	1,079	4,447

Under the provisions of the City's pension plan, pension benefits vest after ten years of creditable service. If the employees are terminated involuntarily, benefits vest after six years of creditable service if the employee became a member of a public employee retirement system before January 1, 1978. An employee may retire at age 55 and receive annual pension benefits. The pension plan also provides for death and disability benefits. An employee's annual pension is determined by multiplying his average salary by a benefit rate related to his age and job classification at retirement and the resulting product by his creditable years of employment service. His average salary is the average of his highest three consecutive years' salary or the average salary from his last three years of service, if not consecutive. For most employees, the average of the last three years' salary will be their highest average salary. The amount determined by the benefit formula cannot exceed 80% of the employee's average salary as described above.

Notes to Financial Statements

June 30, 2009

#### 6. Pensions and Other Post Employment Benefits (Continued)

### C. Retirement Groups

For retirement purposes employees are classified as Group 1, 2 or 4 employees:

- Group 1 Officials and general employees including clerical, administrative and technical workers, laborers, mechanics and all others not otherwise classified. Participants within this group are eligible to retire at age 55.
- <u>Group 2</u> Electricians not classified in Group 1 or 4. Participants within this group are eligible to retire at age 55.
- <u>Group 4</u> Members of police, fire and electric light departments not classified in Group 1 or 2. Participants within this group are eligible to retire at age 45.

## D. Funding Policy

Under provisions of State statutes, each employee is required to contribute 5% of his basic pay (exclusive of overtime) to a special fund. For certain employees without continuous service who are reemployed on or after January 1, 1975 and for all employees hired on or after January 1, 1975 but prior to 1984, the contribution rate is 7%. For employees hired from 1984 through June 30, 1996 the contribution rate is 8%. For employees hired after July 1, 1996 the contribution rate is 9%. For all employees hired on or after January 1, 1979 there is an additional contribution of 2% of salary in excess of \$30,000. In addition, the City must provide annual contributions sufficient to satisfy the actuarially determined contribution requirements as mandated by state statutes. Administrative costs of the Retirement System are financed through investment earnings.

In 2008, the City adopted GASB Statement No. 50, *Pension Disclosures*. This new standard now requires entities to report the results of the most recent actuarial valuation in the footnotes. This information was previously only required to be reported as required supplementary information. The most recent actuarial valuation of the City's Contributory Retirement System was prepared under the direction of Public Employee Retirement Administration Commission (PERAC) as of January 1, 2009. The standardized measure of the unfunded actuarial accrued liability as of January 1, 2009, is as follows:

Actuarial accrued liability:

	_	nuary 1, 2009 (unaudited)
Active members	\$	228,833,133
Retirees, beneficiaries, disabilities and inactives currently receiving benefits  Cost of living adjustment_		287,299,604
Total actuarial accrued liability Net assets available for benefits, at market	_	516,132,737 196,465,884
Unfunded actuarial accrued liability	\$	319,666,853

Notes to Financial Statements

June 30, 2009

#### 6. Pensions and Other Post Employment Benefits (Continued)

### E. Contributions Required and Contributions Made

Periodic employer contributions to the pension plan are determined on an actuarial basis using the entry age normal actuarial cost method. Normal cost is funded on a current basis. The unfunded actuarial accrued liability is funded over a 30-year period. Periodic contributions for both normal cost and the amortization of the unfunded actuarial accrued liability are based on the level percentage of payroll on an open group method. The remaining amortization period at December 31, 1998, was 29 years. The funding strategy for normal cost and the unfunded actuarial accrued liability should provide sufficient resources to pay employee pension benefits on a timely basis.

Total contributions to the pension plan in 2008 amounted to \$33,275,852 of which \$25,877,801 and \$7,398,051 were made by the City of New Bedford and its employees, respectively. The contributed amounts were actuarially determined as described above on a fiscal year basis. For year 2008 the contribution amount of \$25,877,801 was based on an actuarial valuation as of January 1, 2007. The pension contributions represent funding for normal cost and the amortization of the unfunded actuarial accrued liability. Contributions made by the City of New Bedford and its employees represent 78.1% and 22% respectively, of covered payroll for the year.

The covered payroll for the Contributory Retirement System for the year ending December 31, 2008 was approximately \$90,558,889. The City's total payroll for all employees was approximately \$163,169,108.62 for the same period. Covered payroll refers to all compensation paid by the City to active employees covered by the City of New Bedford PERS on which contributions to the pension are based.

In addition, teachers, certain administrators, and other professional of the School Department participate in a contributory defined benefit plan administered by the Massachusetts Teachers' Retirement System. The City has no obligation to contribute to this plan. The Commonwealth funds plan benefits to the extent that funding is not provided through employee contributions. The Commonwealth's contributed \$25,493,352 for benefits "on-behalf" of the school department for the year ended June 30, 2009. The amount was recorded as revenue and as an expenditures in the general fund in accordance with GASB-24.

The computation of the pension contribution requirements for 2007 was based on the same (a) actuarial assumptions, (b) benefit provisions, and (c) other significant factors as used to determine pension contribution requirements in the previous year.

### F. Trend Information

	Net assets available for benefits as a percentage of the actuarial accrued liability applicable to the City's employees	Unfunded actuarial accrued liability as a percentage of the City's annual covered payroll	City's contribution to the pension plan as a percentage of annual covered payroll
2008	46.8%	355.0%	28.6%
2007	44.9%	298.4%	25.9%
2006	44.9%	335.8%	24.5%
2005	46.1%	225.4%	20.8%
2004	46.1%	247.9%	18.7%
2003	51.4%	179.2%	17.6%
2002	51.4%	204.1%	19.1%
2001	51.4%	198.0%	26.5%

Notes to Financial Statements

June 30, 2009

### 7. Other Employee Benefits

## A. Other Postemployment Benefits

## Plan Description

In addition to the pension benefits described above, the City provides health and life insurance benefits to retirees, their dependents and beneficiaries in accordance with Chapter 32B of Massachusetts General Laws under various contributory plans. Specific benefit provisions and contribution rates are established by collective-bargaining agreements, state laws, and City ordinance. All benefits are provided through third-party insurance carriers and health maintenance organizations that administer, assume, and pay all claims for specific plans. The Plan does not issue a standalone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

### Funding Policy

The contribution requirements of Plan members and the City are established and may be amended by the City. Twenty-five percent of the calculated contribution is paid by the retirees through pension benefit deductions. The remainder of such cost is funded by the City. The City contributes 100% towards a \$5,000 term life insurance premium. The City currently contributes enough money to the Plan to satisfy current obligations on a pay-as-you-go basis. The costs of administering the Plan are paid by the City.

## Annual OPEB and Net OPEB Obligation

The District's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an actuarially determined amount that is calculated in accordance with the parameters set forth in GASB Statement 45. The amount that was actuarially determined by using the Projected Unit Credit Cost Method. Under this method the annual contribution consists of two pieces: Normal Cost plus a payment towards the unfunded accrued liability. The normal cost is similarly determined as the present value of the portion of the projected benefit attributable to the current year. The unfunded accrued liability is the accrued liability less the value of any plan assets. The level percent amortization method was utilized to determine the current year ARC. The following table shows the elements of the City's annual OPEB cost for the year, the amount actually paid on behalf of the Plan, and changes in the City's net OPEB obligation to the Plan for the year ended June 30, 2009.

		Amount
Annual required contribution Interest on net OPEB obligation Amortization credit on NOO Payments against the ARC	\$ ( _(_	31,933,412 643,292 531,096) 12,537,241)
Annual OPEB cost (expense)	\$	19,508,377
Increase in net OPEB obligations Net OPEB obligation at beginning of year (restated)		19,508,377 18,379,770
Net OPEB obligation at end of year	\$	37,888,147

Notes to Financial Statements

June 30, 2009

### 7. Other Employee Benefits (continued)

### A. Other Postemployment Benefits (continued)

The projection of benefits is based on the types of benefits provided under the substantive plan at the time of each valuation and on the pattern of sharing of benefit costs between the employer and plan members to that point. The projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

The actuarial calculations reflect a long-term perspective, actuarial method and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

Trend information regarding annual OPEB cost, the percentage of the annual OPEB cost contributed and the net OPEB obligation is as follows:

Fiscal Year Ending	Annual OPEB Costs (AOPEC)	Percentage Of AOPEBC Contributed	(	Net OPEB Obligation	
June 30, 2009	\$ 31,933,412	39.26%	\$	37,888,147	

### Funded Status and Funding Progress

As of July 1, 2008, the most recent actuarial valuation date, the Plan was 0% funded. The actuarial accrued liability for benefits was \$37,888,147. Amounts determined regarding the funded status of the Plan and the annual required contributions of the City are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, shows as required supplementary information disclosures required by GASB-43 for the OPEB Plan . This schedule presents the results of OPEB valuations as of June 30, 2009 and go-forward basis. The schedule will eventually provide additional multi-year trend information about whether the actuarial values of Plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

The required schedule of funding progress (presented in the required supplementary information section) presents multi-year trend information about whether the actuarial value of Plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

The funded status of the Plan at June 30, 2009, to most recent actuarial valuation, was as follow

		(A)		(B) Actuarial		(B-A)	(A/B)	(C)	((B-A)/C)
Actuarial Valuation Date	Reporting <u>Year</u>	Actuarial Value of Assets	Li	Actualian Accrued ability (AAL) Individual Entry Age	(O	Unfunded verfunded) AL (UAAL)	Funded Ratio	 Covered Payroll	UAAL as a Percentage of Covered Payroll
07/01/07	2008	\$	0 \$	478,609,029	\$	478.609.029	0.0%	\$ 159,905,000	299.3%

Notes to Financial Statements

June 30, 2009

# 7. Other Employee Benefits (continued)

#### A. Other Postemployment Benefits (continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health cost trend. Amounts determined regarding the funded status of the plan and the annual required contribution of the employer are subjected to continual revision as actual results are compared with past expectations and new estimates are made about the future.

### Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive Plan (the Plan as understood by the employer and plan member) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The significant methods and assumptions as of the latest actuarial valuation are as follows:

Valuation date: July 1, 2007

Actuarial cost method: Projected Unit Credit

Amortization period: 30-year level percent of pay assuming 4.5% increase, closed basis.

Remaining amortization period: 29 years as of July 1, 2009

Interest discount rate Funded: 8.00% per year, net of investment expenses

Unfunded: 3.5% per year, net of investment expenses

Participation: 85% of future retirees are assumed to participate in the retiree medical

plan. 70% of future retirees are expected to elect life insurance.

## Allocation of AOPEBC

AOPEBC costs were allocated to the City's functions as follows:

#### **Governmental Activities:**

General government	\$ 1,128,537
Public Safety	11,305,315
Public Infrastructure	1,585,252
Public Works	65,977
Education	21,031,379
Health and human services	1,380,994
Culture and recreation	 1,000,030
Total AOPEBC – governmental activities	\$ 37,497,484
<b>Business-Type Activities:</b>	
Water	\$ 346,380
Airport	44,283
1	
Total APEBC – business-type activities	\$ 390,663
• 1	<u>, , , , , , , , , , , , , , , , , , , </u>
Total AOPEBC – government –wide	\$ 37,888,147

Notes to Financial Statements

June 30, 2009

#### 8. Other Commitments

The City of New Bedford has entered into various operating leases for real property, machinery and equipment. Several leases contain a renewal option for varying periods at similar or reduced annual rates. As of June 30, 2009, future minimum rental payments under operating leases that have initial or remaining non-cancellable lease terms are immaterial.

### 9. Contingencies

## A. Wastewater Capital Improvement Program

To date, the City has financed the Wastewater Capital Improvement Program, through direct loans from the Massachusetts Water Pollution Trust totaling approximately \$140 million, which loans were secured by the issuance of City Revenue Bonds pursuant to the General Resolution. In addition to the Trust loans, the City also has issued general obligation bond anticipation notes to finance those projects in the Wastewater Capital Improvement Program that are not eligible for financing from the Trust under Federal and Massachusetts law. Such bond anticipation notes will be repaid through general obligation bonds of the City or additional city revenue bonds.

In addition, the City anticipates that it may receive funding from certain state and federal grants and from the settlement of environmental Superfund litigation between the EPA and other parties (not including the City) related to the City's Inner Harbor.

The residual cost of the facility to be funded through user fees and tax levy cannot presently be determined. No provision for any liability that may result has been made in the basic financial statements.

The City of New Bedford has signed a consent decree with the Environmental Protection Agency ("EPA"), Commonwealth of Massachusetts Department of Environmental Protection ("DEP") and the Conservation Law foundation concerning the construction of waste treatment facilities, the reduction of combined sewer overflows and compliance with certain provisions of the Clean Water Act (the "Act"). The consent decree required, among other things, the building and full operation of a Secondary Treatment Plant by January 19, 1997. Based upon final specifications and the City's recommended plan for compliance, the City has estimated that total construction costs for the waste treatment program will be approximately \$193.2 million based on present day construction costs.

Notes to Financial Statements

June 30, 2009

### 9. Contingencies (Continued)

### B. Sullivan's Ledge Escrow Fund

The City has received notice from the EPA that it may be liable, along with several third parties jointly and severally, for costs associated with the clean-up of pollutants at Sullivan's Ledge. Management has indicated that the City's liability for the clean-up of this dump site will be \$600,000 for the Sullivan's Ledge Middle Marsh area (Operable Unit #2), broken down into payments of \$300,000 in fiscal 1998 and \$300,000 in fiscal 1998 plus \$30,000 for fencing in fiscal 1993. For Operable Unit #1, negotiations are currently in progress. Settlement was reached with the government in November 1994 to provide maintenance at site. The City has agreed to appropriate in an escrow account \$15,000 per year beginning in fiscal 1998 for thirty years as financial security.

- Operation and maintenance of the following activities beginning in year 1 for 30 years:

	 <u>Yearly</u>	<u>30</u>	Year Total
Treatment Plant	\$ 227,000	\$	6,825,000
Cap Maintenance	7,720		512,000
Fence Maintenance and Repair	2,400		159,000
Traffic Control (2 years)	 50,000		100,000
	\$ 287,120	<u>\$</u>	7,596,000

### C. City Commitment to Private Parties

The City will put \$700,000 into an interest bearing account that is exclusively available to the Group in the event that the City fails to adequately perform its in-kind service obligations. This \$700,000 would be deposited into the escrow on the following schedule: \$300,000 on July 1, 1998 and \$100,000 on July 1 of each consecutive year for four years. The principal and interest would remain in the account for 15 years. The City could then annually draw down the escrow in 1/15 increments.

#### 10. Lease Revenues

The City of New Bedford leases property on Hathaway Road to Johnson Turf and Golf Management, Inc. Areas of the land were designated part of the Sullivan Ledge Superfund site, as determined by the Environmental Protection Agency. The lease is for 35 years and began March 24, 2000 and is for \$120,000 per year less a credit of \$5,333 for unanticipated water consumption costs. In addition, this fee can be abated for individuals who had a membership to play at the Whaling City Golf Course during the 1999 calendar year up to a sum of \$100,000. The remaining fee will be adjusted annually by the consumer price index beginning in 2005.

The land was leased for the operation of an 18 hole public golf course. As stated in the lease agreement, the Whaling City Golf course is required to submit to the City of New Bedford, a certified annual audit of the financial records. An audit was not performed during 2009, however, the Golf course anticipates submitting a complete set of audited financial statements to the City for 2010.

Notes to Financial Statements

June 30, 2009

#### 11. Joint Venture

The City of New Bedford, the Harbor Development Commission, and the Redevelopment Authority have joined in an agreement with the Whale's Tooth Parking Lot. The City of New Bedford owns this parcel of land and has bought all lighting and fixtures associated with the parking lot. The agreement between the parties is that the Harbor Development Commission will operate the parking lot and collect all parking lot revenues and will pay for all expenditures associated with the parking lot. When profits are generated from the parking lot operations, the Harbor Development Commission will begin to pay back the City of New Bedford for the fixtures and equipment that the City placed into service to operate the parking lot. Five percent of any revenue over budgeted expenditures will be remitted to the Redevelopment Authority for their involvement in the project.

#### 12. Debt

#### A. Primary Government

Under state law and by authorization of the City Council, the City is authorized to borrow on a temporary basis to fund the following:

- Current operating costs prior to the collection of revenues through the issuance of revenue or tax anticipation notes (RANS or TANS);
- Special Revenue, capital projects and enterprise fund costs incurred prior to obtaining permanent financing through the issuance of bond anticipation notes (BANS) and
- Federal and state aided capital projects and other program expenditures prior to receiving reimbursement through the issuance of federal and state aid anticipation notes (FAANS and SAANS).

The City issued an \$7,900,000 Bond Anticipation Note, dated June 30, 2009, maturing February 12, 2010. This note was issued for the following:

\$ 1,700,000 K	eith Middle School	\$	6,200,000	Lincoln Elementary School
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The City issued a \$30,504,874 Bond Anticipation Note, dated February 13, 2009, maturing February 12, 2010. This note was issued for the following:

		\$ 6,000,000	Auto Meter Reading System
\$ 8,295,000	Sea Lab	\$ 4,650,000	Water System
\$ 7,615,000	Keith Middle School	\$ 3,949,874	Equipment

The City issued a \$7,470,000 Bond Anticipation Note, dated February 13, 2009, maturing February 12, 2010. This note was issued for the Railroad Depot.

The City issued a \$2,000,000 Bond Anticipation Note, dated November 3, 2008, maturing February 13, 2009. This note was issued for Keith Middle School.

Notes to Financial Statements

June 30, 2009

### 12. Debt (Continued)

## B. Long-Term Debt

In February 2008 the City issued \$22 million in General Obligation State Qualified Bonds with an average interest rate of 3.7% to advance refund \$21 million of outstanding 1998 and 2001 Series Bonds with an average interest rate of 4.6%. The net proceeds of \$22,969,719 (after payment of underwriting fees, insurance and other insurance costs) were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1998 and 2001 bonds, As a result, the 1998 and 2001 bonds are considered to be defeased and the liability of those bonds has been removed from the government-wide statement of net assets.

The advance refunding resulted in a difference between the acquisition price and the net carrying amount of the old debt of \$1,369,000. This difference was reported in the accompanying financial statements as an addition to bonds payable and is being charged to operations through the year 2021 using the effective-interest method. The City completed the advance refunding to reduce its total debt service payments over the next 11 years and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$756,523.

### C. Prior Year Defeasance of Debt

In the prior year, the City defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the City's financial statements

# D. Assumptions

In November 2004 the City refunded and defeased in substance its outstanding 1995 and 1996 serial bonds of \$21,300,000, carrying an interest rate of 5.5 percent, with new debt of \$11,400,000, issued at a weighted average rate of 3.6 percent. The new debt is dated November 10, 2004. All issuance costs of the transaction were paid from bond proceeds. Issuance costs were as follows:

11 \ .1

Insurance (allowable and fully recoverable) through escrow	
fund earnings	\$ 65,544
Underwriter's discount (not allowable)	84,081
Financing costs (not allowable)	 55,820
	\$ 205.445

# Notes to Financial Statements

June 30, 2009

# 12. Debt (Continued)

# E. Sources and Uses of Funds

The sources and uses of funds required for the transaction are shown below:

# **Sources**

Principal amount of the Bonds	\$ 11,400,000
Original issue premium	263,655
Accrued interest	44,142
Total sources	<u>\$ 11,707,797</u>

# <u>Uses</u>

Purchase price of the SLGS	\$	11,451,173
Beginning cash deposit to the escrow account		1
Underwriter's discount		84,081
Bond insurance premium		65,543
Costs of issuance		55,820
Deposit of debt service fund		44,143
Contingency		7,036
Total uses	<u>\$</u>	11,707,797

Notes to Financial Statements

June 30, 2009

# 12. Debt (Continued)

The City has the following bond anticipation notes payable outstanding at June 30, 2009:

# **Capital Projects**

	Balance 6/30/08	Additions Renewals	Retirements	Balance 6/30/09	Issuance Date	Maturity Date	Interest Rate	Interest Paid
Bond Anticipation Note	\$ 7,470,000	\$	\$ 7,470,000	\$	02/15/08	02/13/09	3.25%	\$ 241,424
Bond Anticipation Note		7,470,000		7,470,000	02/13/09	02/12/10	4.10%	
Bond Anticipation Note	11,242,874		11,242,874		06/27/08	02/13/09	2.25%	158,806
Bond Anticipation Note		7,900,000		7,900,000	06/30/09	02/12/10	1.25%	
Bond Anticipation Note	17,364,500		17,364,500		02/15/08	02/13/09	2.50%	431,701
Bond Anticipation Note		30,504,874		30,504,874	02/13/09	02/12/10	2.00%	
Bond Anticipation Note		2,000,000	2,000,000		11/03/08	02/13/09	3.75%	20,833
Interim Loan	8,039,458		8,039,458		03/03/08	07/15/08	2.00%	
Interim Loan	604,624		604,624		11/09/07	07/15/08	2.00%	
Total Capital Projects	<u>\$ 44,721,456</u>	<u>\$ 47,874,874</u>	<u>\$ 46,721,456</u>	\$ 45,874,874				852,765
General Fund:								
Revenue Anticipation Note		10,000,000	10,000,000		09/19/08	06/30/09	2.75%	214,653
Total General Fund		10,000,000	10,000,000					214,653
<b>Business-Type Activities</b> :								
Total General Fund								
Total Primary Government	<u>\$ 44,721,456</u>	<u>\$ 57,874,874</u>	<u>\$ 56,721,456</u>	\$ 45,874,874				<u>\$ 1,067,418</u>

# Notes to Financial Statements

June 30, 2009

# 12. Debt (Continued)

Changes in balances of long-term liabilities including current portion are as follows:

Changes in balances of long-term liabilities	Maturity Dates	Balance <u>June 30, 2008</u>	Additions	City (Retirements)	State ( Subsidies )	Balance June 30, 2009	Balance Due in 2010
Governmental Activities							
4.00-6.00% G.O. Bond	04/15/96-04/15/13	\$ 1,615,400	\$	\$ 315,400	\$	\$ 1,300,000	\$ 270,000
4.60-5.80% Note	10/01/97-10/01/16	5,335,000		595,000		4,740,000	595,000
4.25-5.00% G.O. Bond	10/14/98-10/01/18	7,074,000		927,000		6,147,000	603,000
4.25-5.50% G.O. Bond	05/01/02-05/01/21	37,315,000		2,115,000		35,200,000	2,347,000
4.25-6.00% Revenue Refunding Bond	02/01/97-02/01/16	7,280,000			1,390,000	5,890,000	1,285,000
4.00-5.25% Revenue Bond	02/01/98-02/01/17	101,845,000		1,785,599	1,559,401	98,500,000	3,565,000
4.00-6.00% Revenue Bond	08/01/01-08/01/31	4,807,353		122,666	16,829	4,667,858	144,008
HUD 108-2003-A	02/01/04-08/01/22	1,550,000		90,000		1,460,000	90,000
3.125-5.00% State Qualified G.O. Bond	03/15/06-09/15/25	9,830,000		790,000		9,040,000	780,000
.85% Revenue Bond	07/15/06/-07/15/25	552,483		25,756		526,727	26,276
.85% Revenue Bond	02/15/07-02/15/27	5,064,298		130,191		4,934,107	133,230
Pool 11 MWPAT 03-36A	03/18/09-07/15/35		604,624			604,624	18,523
General Obligation State Qualified Bond	02/15/07-02/15/27	15,970,000		965,000		15,005,000	975,000
General Obligations Series A Bonds	02/14/08-10/01/27	13,917,000		317,000		13,600,000	580,000
General Obligations Series A Bonds	02/14/08-10/01/22	3,800,000		5,000		3,795,000	5,000
Compensated absences		16,491,202	266,820			16,758,022	6,143,786
Capital leases		151,580		77,982		73,598	73,598
Total governmental activities		232,598,316	871,444	8,261,594	2,966,230	222,241,936	17,634,421
<b>Business-Type Activities</b>							
4.00-6.00% G.O. Bonds	04/15/96-04/15/13	2,664,600		294,600		2,370,000	310,000
4.25-5.50% G.O. Bonds	05/01/02-05/01/21	1,365,000		107,000		1,258,000	110,000,
.85% Revenue Bonds	08/01/03-08/01/24	1,898,399		80,746	23,321	1,794,332	105,657
.85% Revenue Bonds	02/01/05-08/01/24	1,874,885		83,834		1,791,051	86,122
.85% Revenue Bonds	02/01/05-08/01/24	3,693,932		165,790		3,528,142	170,306
2% MWPAT Bond	12/04/06-07/15/26	406,606	( 13,850)	269,270		123,486	258,945
2% MWPAT Bond	12/15/06-07/15/26	6,161,972	( 338,171)	17,768		5,806,033	17.481
.85% Revenue3 Bond	3/18/09-07/15/28	*,- * - , · -	8,039,458	,		8,039,458	356,928
Compensated Absences	0,10,0,0,0,10,0	433,453	77,489			510,942	286,223
Capital Leases, restated		44,717		21,891		22,826	22,826
Total business-type activities		18,543,564	7,764,926	1,040,899	23,321	25,244,270	1,724,488
Total governmental plus business-type activities		<u>\$ 251,141,880</u>	\$ 8,636,370	\$ 9,302,493	<u>\$ 2,989,551</u>	<u>\$ 247,486,206</u>	\$ 19,358,909

In prior years the general fund, wastewater, water and the library special revenue funds have been used to liquidate long-term debt.

# Notes to Financial Statements

June 30, 2009

# 12. Debt (Continued)

Debt service requirements to maturity for long-term debt:

	_	Principal	 Total Interest	 Total Debt	:	ess: Total Subsidized Payments (MWPAT)	Total City
2010	\$	12,832,476	\$ 9,875,742	\$ 22,708,218	\$	6,470,162	\$ 16,238,056
2011		13,087,127	9,382,351	22,469,478		6,346,118	16,123,360
2012		13,564,274	8,806,504	22,370,778		6,213,561	16,157,217
2013		13,866,689	8,197,076	22,063,765		6,080,015	16,983,750
2014		14,283,415	7,508,697	21,792,112		5,942,740	16,849,372
2015		14,349,329	6,901,937	21,251,266		5,802,712	15,448,554
2016		14,686,125	6,273,453	20,959,578		5,654,051	15,305,527
2017		14,631,231	5,641,323	20,272,554		5,497,938	14,774,616
2018		14,370,026	5,027,560	19,397,586		5,367,636	14,029,950
2019		14,735,913	4,477,780	19,213,693		5,229,204	13,984,489
2020		14,512,196	3,824,764	18,336,960		5,091,288	13,245,672
2021		14,318,894	3,166,717	17,485,611		4,946,428	12,539,183
2022		10,786,008	2,505,356	13,291,364		4,801,024	8,490,340
2023		11,053,552	2,037,641	13,091,193		4,647,900	8,443,293
2024		10,987,242	1,558,647	12,545,889		4,443,821	8,102,068
2025		11,243,972	1,030,496	12,274,468		4,306,472	7,967,996
2026		10,256,311	617,633	10,873,944		4,113,026	6,760,918
2027		2,122,046	176,268	2,298,314		121,471	2,176,843
2028		1,073,212	120,862	1,194,074		115,849	1,078,225
2029		993,056	88,727	1,081,783		110,068	971,715
2030		527,300	62,800	590,100		104,072	486,028
2031		537,868	41,143	579,011		93,138	485,873
2032		248,568	27,331	275,899			275,899
2033		254,401	21,497	275,898			275,898
2034		260,371	15,527	275,898			275,898
2035		266,481	9,417	276,898			275,898
2036		272,735	 3,164	275,899			 275,899
	\$	230,120,818	\$ 87,400,413	\$ 317,521,231	\$	91,498,694	\$ 226,022,537

Authorized and unissued debt at June 30, 2009, is as follows:

	<b>D</b> 4	Original	FY08	TT. 700	Issued/	EX.00	NT 4
Purpose	Date <u>Authorized</u>	Amount <u>Authorized</u>	Authorized/ <u>Unissued</u>	FY09 <u>Authorized</u>	Retired <u>Rescinded</u>	FY09 Payments	Net <u>Unissued</u>
WW Treatment facility	08/27/90	14,000,000			9,000,000		9,000,000
WW Treatment facility	08/21/91	224,300,000			73,215,000		73,215,000
Landfill closure	02/01/99	400,000					
Normandin Middle School	05/01/00	39,200,000	558,004				558,004
Keith Middle School	05/01/00	53,784,000	53,784,000		(2,031,944)		51,752,056
Acquisition of Land	12/01/00	1,150,000					
Land Development	03/01/01	480,000	215,000				215,000
Normandin Middle School	08/01/01	11,659,600					
Keith Middle School	08/01/01	11,659,600	9,627,656		( 3,583,056)		6,044,600
Parking Garage	01/02/02	1,000,000					
Campbell Elementary/							
Middle School	05/01/02	47,200,000	45,700,000				45,700,000
Winslow Elementary School	05/01/02	17,000,000	16,000,000				16,000,000
Harbor Dredging	05/01/02	3,000,000					
Water Projects	07/01/02	8,455,000	1,755,448				1,755,448
Landfill Closure	02/01/03	1,800,000					
Railroad Depot	03/01/03	3,000,000					

# Notes to Financial Statements

June 30, 2009

## 12. Debt (Continued)

Purpose	Date Authorized	Original Amount Authorized	FY08 Authorized/ Unissued	FY09 Authorized	Issued/ Retired Rescinded	FY09 Payments	Net Unissued
DeValles Elementary School	06/01/03	11,000,000	10,680,000				10,680,000
Sewer Separation	06/01/03	274,644	879,268		( 604,624)		274,644
Building Acquisition - Zeiterion	06/25/04	200,000	200,000		( 004,024)		200,000
Building Renovations	06/25/04	1,150,000	200,000				200,000
Harbor Development Phase II	00/25/01	1,120,000					
Dredging	06/25/04	1,170,000					
Incubator/Building Renovatons	06/25/04	2,000,000	2,000,000				2,000,000
Railroad Depot	06/25/04	2,000,000	,,				,,.
Equipment Purchases	06/25/04	2,800,000					
Sea Lab	06/25/04	4,000,000	4,000,000		(4,000,000)		
West End Sewer Separation	06/25/04	21,608,000	21,282,644		,,,,,,,,		21,282,644
Reconstructing & Paving Roads	06/25/04	1,000,000	, - ,-				, - ,-
Water Lining	06/25/04	4,205,000					
West End Sewer Project	06/25/04	8,958,000					
Sea Lab	01/18/05	4,397,500	4,397,500		(4,397,500)		
Street Paving	06/23/05	6,000,000	6,000,000				6,000,000
West End Sewer Separation							
Phase V	07/27/05	2,500,000	290,029				290,029
Mount Pleasant Street/Sawyer	08/23/05						
Street Area Project		2,500,000	2,500,000				2,500,000
Railroad Depot	06/22/06	7,470,000	7,470,000		(7,470,000)		
Hannigan School	09/14/06	3,000,000	3,000,000				3,000,000
Water Mains Bonds	10/16/06	9,600,000	9,600,000		( 9,600,000)		
Water System Imp & Planning	10/16/06	4,650,000	4,650,000		( 4,650,000)		
School Bonds	12/01/06	3,000,000	3,000,000				3,000,000
Keith Middle School -							
Contamination Cleanup	12/01/06	34,564,165	34,564,165		( 3,700,000)		30,864,165
Airport Hanger & Leasehold	12/13/06	1,100,000	1,100,000				1,100,000
Brooks Elementary School	12/21/06	21,766,800	20,766,800				20,766,800
Lincoln Elementary School	12/21/06	26,105,200	25,105,200		( 6,200,000 <u>)</u>		18,905,200
Water AMR System – BAN	01/02/08	6,000,000	6,000,000		( 6,000,000 <u>)</u>		
Departmental Equipment-BAN	01/14/08	3,317,000	3,317,000		( 3,317,000)		
Departmental Equipment-BAN	05/13/08	627,874	627,874		( 627,874)		
		\$ 635,052,383	\$ 299,070,588	\$	\$ 26,033,002	\$	\$ 325,103,590

The state subsidy for the school authorization is anticipated from the State Board of Education as part of the School Building Assistance Program.

Debt service requirements to maturity for short-term debt:

	Principal	Interest	Debt	
2010	<u>\$ 45,874,874</u>	<u>\$ 974,718</u>	<u>\$ 46,849,592</u>	

### **Capital Leases**

The City is obligated under certain leases accounted for as capital leases. The obligation for the leases is accounted for in the Government-Wide Financial Statements as a governmental activity and a business-type activity. The following is a schedule of future minimum lease payments under capital leases.

Year Ending	Governmental Activities	Business-Type Activities	Primary Government
2010	<u>\$ 76,835</u>	\$ 23,840	\$ 100,67 <u>5</u>
Minimum lease payments for all capital leases Less: amount representing interest	76,835 ( 3,236)	23,840 ( 1,198)	100,675 ( 4,434)
	\$ 73.598	\$ 22.642	\$ 96.241

#### Notes to Financial Statements

June 30, 2009

#### 13. Fund Deficit

The following individual funds had deficit fund equity balances as of June 30, 2009:

Capital Project Funds:	Fund Deficit	Less MWPAT Interim Loan O/S & BAN's O/S	Net Deficit
Capital Project Funds.	Fund Dencit	BAINS O/S	Net Delicit
\$3.3 MIL Equipment Bond \$627k Equipment Bond Auto Meter Reader Bond Keith Middle School Lincoln Elementary School Railroad Depot Water Mains Rehab	\$ 3,233,163 614,008 2,422,604 6,600,360 1,950,158 6,585,013	\$ 3,317,000 627,874 6,000,000 9,315,000 6,200,000 7,470,000	\$
Incubator Project Sea Lab North End Pressure	23,167 8,252,881 3,004,162	8,295,000 4,650,000	23,167*
Total Capital Projects Funds	<u>\$ 32,685,516</u>	<u>\$ 45,874,874</u>	<u>\$ 23,167</u>
Special Revenue:			
Federal &State Grants:			
Justice Assistance Grant Weed & Seed IV FY07 Bryne Task Force FBI Gang Task Force GREAT Grant FFY08 GHSB Traffic Grant 08/09 Bryne Youth Court Expansion Healthy Bodies and Mind Solar Photovoltaic Panels ELCO Dress DPT Runway 5-23 Crack Repairs Apron Pavement Analysis Grant Planning Study	\$ 243 3,792 205 201 4,505 128 1,300 2,386 858 237 1,183 250 835	<b>\$</b>	\$ 243* 3,792* 205* 201* 4,505* 128* 1,300* 2,386* 858* 237* 1,183* 250* 835*
Total Federal & State Grants	16,123		16,123

<sup>\*</sup> The deficit will require a future administrative plan to fund this deficit and eliminate it.

<sup>\*\*</sup> The deficit will be eliminated by future bond issuance.

<sup>\*\*\*</sup> The deficit will be eliminated by reimbursements from the Commonwealth of Massachusetts or the federal government.

#### Notes to Financial Statements

June 30, 2009

### 13. Fund Deficit (Continued)

	Fund Deficit	Less MWPAT Interim Loan O/S & BAN's O/S	Net Deficit
School Grants:			
Perking – ELL Title II Project Support Community Partnerships Project Keith ESPL Program 2008 Adult Literacy Data Warehouse Title I Carryover Elementary/Secondary School Counsel Project Keith ESOL Grant Adult Literacy Program Program Support  Total School Grants	\$ 10 1,767 30 3,214 8,700 711 1,297 108 18,102 8,675 228 8,968 312	\$	\$ 10* 1,767* 30* 3,214* 8,700* 711* 1,297* 108* 18,192* 8,675* 228* 8,968* 312*  52,122
Total Special Revenue	<u>\$ 68,245</u>		<u>\$ 68,245</u>
Internal Service Fund:			
Medical Claims	<u>\$ 1,591,310</u>	\$	<u>\$ 1,591,310</u> *
Total Internal Service Fund	1,591,310		1,591,310
Agency Funds:			
TSA federal withholding Retirement salaries	\$ 923 1,888	\$	\$ 923* 1,888*
Total Agency	2,178		2,811
Total Fund Deficits	\$ 34,347,249	<u>\$ 45,874,874</u>	\$ 1,685,533

<sup>\*</sup> The deficit will require a future administrative plan to fund this deficit and eliminate.

Notes to Financial Statements

June 30, 2009

#### 14. Restatement

In some instances beginning fund balance/net assets have been restated as a result of adjustments made to correct or reclassify prior year balances. Such adjustments, summarized by fund type are as follows:

<b>Governmental Funds</b>		Community Development
Beginning balance, July 1, 2008		\$ 1,122,016
To restate deferred prior year EDC receivable not yet collected		( 18,654)
Beginning balance, July 1, 2008, restated		<u>\$ 1,103,362</u>
Proprietary Funds	Airport	Water
Beginning balance, July 1, 2008	\$ 6,618,205	\$ 33,043,803
Restatements, per above	26,171	127,592
Beginning balance, July 1, 2008, restated	\$ 6,644,376	\$ 33,171,395
Fiduciary Funds		Agency
Beginning balance, July 1, 2008		\$ 5,598,344
To correct prior year expenditures incurred in error and bring fund bala	ance to actual	78,250
Beginning balance, July 1, 2008, restated		\$ 5,676,594
The following were the restatements that occurred at the Government- above plus any additional adjustments.	-Wide level. This incl	udes the adjustments
accide plans and additional adjustments.	Governmental Activities	Business-Type Activities

Notes to Financial Statements

June 30, 2009

#### 15. Risk Management

The City is exposed to various risks of loss related to general liability, property and casualty, workers' compensation, unemployment and employee health and life insurance claims.

Buildings are fully insured against fire, theft, and natural disaster to the extent that losses exceed \$100,000 per incident. The City is self insured for other general liability; however, Chapter 258 of the MGL limits the liability to a maximum of \$100,000 per claimant in all matters except actions relating to Federal civil rights, eminent domain and breach of contract. The City is also self-insured for unemployment and workers' compensation.

The City provides a variety of health benefits to employees. The partially self-insured Harvard plans paid through an established internal service fund based on total claims. Employees contribute 25% of the cost of healthcare with the remainder paid by the City. The City also provides health and life insurance benefits to certain retirees, as discussed in note 7.

Liabilities for self-insured judgments and claims are recorded in the entity wide financial statements if it is probable that a loss has been incurred and the amount can be reasonably estimated. The City accounts for its self-insurance costs that have natured in the general, wastewater, water and airport funds in the fund-basis statements.

The City has established a liability for health claims based on actual amounts paid two months subsequent to year-end (provided by the third-party administrator) and an estimate of future claims based on historical trends.

The City has established a liability for judgments and claims on a case-by-case review of all known claims, estimates of losses incurred but not reported, incremental costs incurred only because of claims, historical trends of previous years, and attorneys' estimates of pending matters and lawsuits in which the City is involved.

Changes in the self insurance liability for the year ended June 30, 2009 is as follows:

Health Claims, Beginning of Year	\$	1,751,137
Incurred Claims		48,470,976
Payments of claims attributable to events of the fiscal year:  Health	<u>(</u>	46,221,113)
Health Claims, End of Year	\$	4,001,000

There are numerous cases pending in courts throughout the Commonwealth, where the City of New Bedford is a defendant. In the opinion of the City Solicitor, none of the pending litigation is likely to result in final judgments against the City that would materially affect its financial position.

### Required Supplementary Information Statement of Revenues and Expenditures – (Non-GAAP Budgetary Basis) Budget and Actual – General Fund

	Original Budget  Encumbrances Carried Budget as Forward Adopted									
			Additional Appropriations and Transfers		Total Budgeted	Actual	Encumbrances Carried Forward	Fa	ariance avorable favorable)	
Revenues:										
Tax collections net of refunds:										
Real estate and personal property taxes	\$	\$ 83,371,388	\$ (	104,233)	\$ 87,267,155	\$ 87,267,155	\$	\$		
Local receipts:	*	+ 00,010,000	+ (	,,	+,	+ 01,=01,=00	*	-		
Motor vehicle excise		5,950,000		237,890	6,187,890	5,778,900		(	408,990)	
Other excise collections		22,704		37,296	60,000	52,102		ì	7,898)	
Penalties and interest		1,250,000		670,000	1,920,000	1,582,118		Ì.	337,882)	
Payments in lieu of taxes		570,000	(	270,000)	300,000	231,223		(	68,777)	
Charges for services:			`					`		
Parking		1,545,000	(	313,000)	1,232,000	1,445,804			213,804	
Trash		6,000	(	500)	5,500	2,655		(	2,845)	
Departmental:										
School		2,494,918			2,494,918	2,254,669		(	240,249)	
Library		10,000		6,000	16,000	21,623			5,623	
Cemeteries		260,000			260,000	267,706			7,706	
Other		10,018,184		992,381	11,010,565	11,094,751			84,186	
Fines and forfeitures		200,000		99,800	299,800	244,203		(	55,597)	
Licenses and permits		2,125,000	(	98,986)	2,026,014	1,999,820		(	26,194)	
Indirects:		355,299		247,189	602,488	602,941			453	
Earnings on investments		975,000	(	175,000)	800,000	508,629		(	291,371)	
Miscellaneous on recurring						153,388			153,388	
Miscellaneous on non-recurring		725,000	(	625,000)	100,000	717,901			617,901	
Special assessments & betterments						18,334			18,334	
Governmental revenue:										
Federal						26,994			26,994	
State		147,402,340	_(_	231,568)	147,170,772	134,170,072		(_	13,000,700)	
Total revenues		261,280,833		472,269	261,753,102	248,440,989			13,312,113)	

## Required Supplementary Information Statement of Revenues and Expenditures – (Non-GAAP Budgetary Basis) Budget and Actual – General Fund

June 30, 2009

	Original	Budget						
	Encumbrances Carried Forward	Budget as Adopted	App	dditional ropriations and ransfers	Total Budgeted	Actual	Encumbrances Carried Forward	Variance Favorable (Unfavorable)
Expenditures:								
General government	88,334	6,562,590	(	148,531)	6,502,393	6,241,721	58,306	202,366
General government-unclassified	46,000	55,832,282		7,758,787	63,637,069	63,337,885		299,184
Public safety:								
Police		24,520,939	(	576,527)	23,944,412	23,066,030		878,382
Fire		15,459,602		94,301	15,553,903	14,994,495		559,408
EMS		2,524,803	(	40,855)	2,483,948	2,394,895		89,053
Inspector of buildings		1,203,550		40,057	1,243,607	1,142,489		101,118
Other		78,265	(	1,566)	76,699	73,826		2,873
Public works and facilities								
Health and sanitation operations		691,039			691,039	691,039		
Highways and streets		2,142,413	(	248,457)	1,893,956	1,512,442		381,514
Public Facilities		10,997,985	(	343,401)	10,654,584	10,054,921		599,663
Education:								
School Department		113,089,262		1,000,000	114,089,262	102,452,826		11,636,436
Other		3,849,422			3,849,422	3,192,962		656,460
Human services		3,495,286		540,094	4,035,380	3,945,484		89,896
Culture and recreation	20,449	3,765,577	(	186,121)	3,599,905	3,433,060	4,585	162,260
Zoo		1,092,212		72,547	1,164,759	1,124,288		40,471
Debt service		10,937,901	(	50,417)	9,987,484	9,967,537		19,947
Intergovernmental expenditures		6,366,509		82,503	6,449,012	6,336,508		112,504
Total expenditures	154,783	261,709,637		7,992,414	269,856,834	253,962,408	62,891	15,831,535
Excess (deficiency) of revenues over expenditures	( 154,783)	( 428,804)	(	7.520.145)	( 8,103,732)	( 5,521,419)	( 62,891)	2,519,422
over expenditures	( 134,783)	( +20,004)		1,340,143)	( 0,103,732)	( 3,321,417)	( 02,091)	2,317,422

See notes to required supplementary information See accompanying independent auditors' report

## Required Supplementary Information Statement of Revenues and Expenditures – (Non-GAAP Budgetary Basis) Budget and Actual – General Fund

	Origina	l Budget	Additional				
	Encumbrances Carried Forward	Budget as Adopted	Additional Appropriations and Transfers	Total Available	Actual	Encumbrances Carried Forward	Variance Favorable ( <u>Unfavorable)</u>
Other financing sources and (uses):							
Operating transfers in Operating transfers out Free cash		687,754	7,753,552 ( 3,920,052)	8,441,306 ( 3,920,052)	8,441,318 ( 3,920,052)		12
Appropriation deficit Fund deficit Revenue Deficit		( 258,950)	227,030 ( 439,240) ( 21,297)	( 31,920) ( 439,240) ( 21,197)	( 439,240)		31,920 21,197
Overlay deficit  Total other financing sources (uses)		428,804	3,600,093	4,028,897	4,082,026		53,129
Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses	<u>\$( 154,783)</u>	<u>\$</u>	<u>\$( 3,920,052</u> )	<u>\$( 4,074,835</u> )	\$( 1,439,393)	<u>\$(</u> 62,891)	<u>\$ 2,572,551</u>
Beginning Budgetary Fund Balance					14,872,700		
Ending Budgetary Fund Balance					\$ 13,433,307		

### Required Supplementary Information Statement of Revenues and Expenditures - (Non-GAAP Budgetary Basis) Budget and Actual – Water Enterprise Fund

	Original	Budget		Additional		Available for						
	Encumbrances Carried Forward		Budget as Adopted	Additional Appropriations and Transfers		Current Year Expenditures		Actual		Encumbrances Carried Forward	Fa	riance vorable vorable)
Revenues: Charges for services Utility liens and penalties Intergovernmental revenues Other	\$	\$	8,001,142 1,000 34,200	\$	549,745	\$	8,550,887 1,000 34,200	\$	8,441,361 59,000 188,869 106,309	\$	\$(	109,526) 58,000 188,869 72,109
Total revenues			8,036,342		549,745		8,586,087		8,795,539			209,452
Expenses: Salaries and wages Charges and services Materials and supplies Capital outlay Debt service			2,610,034 2,692,419 803,200 117,500 1,813,189		30,364 320,581 148,800 50,000		2,640,398 3,013,000 952,000 167,500 1,813,189		2,487,059 2,904,920 828,797 60,763 1,731,838			153,339 108,080 123,203 106,737 81,351
Total expenses			8,036,342		549,745		8,586,087		8,013,377			572,710
Excess (deficiency) of revenues over expenses									782,162			782,162
Other financing sources and (uses): Operating transfers in Operating transfers out												
Total other financing sources and (uses)												
Excess (deficiency) of revenue and other sources over expenses and other uses	<u>\$</u>	<u>\$</u>		<u>\$</u>		\$			782,162	<u>\$</u>	\$	782,162
Budgetary fund balance at the beginning of	of the year								1,753,246			
Budgetary fund balance at the end of the	year							\$	2,535,408			

#### Required Supplementary Information Statement of Revenues and Expenditures - (Non-GAAP Budgetary Basis) Budget and Actual – Airport Enterprise Fund

Year Ended June 30, 2009

	Origin	al Buo	dget	and C								
	Encumbrances Carried Forward		udget as Adopted			Available for Current Year Expenditures		Actual		Encumbrances Carried Forward	Fav	riance orable vorable)
Revenues: Charges for services Fines and forfeitures Other	\$	\$	754,962	\$(	9,823)	\$	745,139	\$	710,366 45	\$	\$ (	34,773) 45
Total revenues			754,962	_(	9,823)		745,139		710,411		_(_	34,728)
Expenditures: Salaries and wages Charges and services Materials and supplies Capital outlay			399,229 322,510 33,223	(	9,823)		389,406 322,510 33,223		384,454 302,835 32,904			4,952 19,675 319
Total expenditures			754,962	_(	9,823)		745,139		720,193			24,946
Excess (deficiency) of revenues over expenditures								_(_	9,782)		(	9,782)
Other financing sources and (uses): Operating transfers in Operating transfers out												
Total other financing sources and (uses)												
Excess (deficiency) of revenue and other sources over expenses and other uses	\$	\$		<u>\$</u>		\$		(	9,782)	\$	<u>\$ (</u>	9,782)
Budgetary fund balance at the beginning year	g of the							(_	21,197)			
Budgetary fund balance at the end of the year	ear							\$(	30,979)			

See notes to required supplementary information See accompanying independent auditors' report

Required Supplementary Information
Statement of Revenues and Expenditures - (Non-GAAP Budgetary Basis)
Budget and Actual – Wastewater Treatment Plant Special Revenue Fund

	Original Encumbrances Carried Forward	Budget as Adopted	Appropriations and Transfers	Available for Current Year Expenditures	<u> Actual</u>	Encumbrances Carried Forward	Variance Favorable (Unfavorable)
Revenues: Charges for services Earnings on investments Other	\$	\$ 17,984,769	\$ 375,231 175,000 398,968	\$ 18,360,000 175,000 398,968	\$ 17,322,512 309,484 400,406	\$	\$ ( 1,037,488) 134,484 
Total revenues		17,984,769	949,199	18,933,968	18,032,402		( 901,566)
Expenditures: Salaries and wages Charges and services Materials and supplies Capital outlay Debt service		1,772,922 9,785,708 452,000 228,000 1,369,311	41,699 514,000 135,000 100,000 8,500	1,814,621 10,299,708 587,000 328,000 1,377,811	1,506,194 9,979,257 373,708 48,866 1,556,780		308,427 320,451 213,292 279,134 ( 178,969)
Total expenditures		13,607,941	799,199	14,407,140	13,464,805		942,335
Excess (deficiency) of revenues over expenditures		4,376,828	150,000	4,526,828	4,567,597		40,769
Other financing sources and (uses): Operating transfers in Operating transfers out Appropriation deficit		( 4,376,828)	( 150,000)	( 4,526,828)	29,494 ( 4,368,991)		29,494 157,837
Total other financing sources and (uses)		( 4,376,828)	( 150,000)	( 4,526,828)	( 4,339,497)		187,331
Excess (deficiency) of revenue and other sources over expenses and other uses	<u>\$</u>	<u>\$</u>	<u>\$</u>	<u>\$</u>	228,100	<u>\$</u>	<u>\$ 228,100</u>
Budgetary fund balance at the beginning of	f the year				2,926,602		
Budgetary fund balance at the end of the year	ear				\$ 3,154,702		

Required Supplementary Information

Notes to Schedule of Revenues, Expenditures/Expenses and Changes
in Fund Balance – Budget and Actual – Budgetary Basis

June 30, 2009

#### **Budgetary - GAAP Reporting Reconciliation**

The accompanying Combined Statement of Revenues, Expenditures or Expenses - Budget and Actual (Non-GAAP Budgetary Basis) - General Fund, Water and Airport Enterprise Funds and Wastewater Treatment Plant Special Revenue Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major difference between the budgetary basis and the Generally Accepted Accounting Principles ("GAAP") basis are that:

- A) Revenues are recorded when received in cash (budgetary basis) as opposed to when susceptible to accrual (GAAP basis), except for real estate and personal property taxes which are recorded when committed;
- B) Expenditures/expenses are recorded when paid in cash (budgetary basis) as opposed to when liability is incurred (GAAP basis);
- C) Encumbrances are reported as expenditures/expenses (budgetary basis) as opposed to a reservation of fund balance (GAAP basis).

Therefore, timing, perspective, and entity differences in the excess (deficiency) of revenues and other sources of financial resources and expenditures and other uses for the year ended June 30, 2009 are as follows:

		Governm	ent Funds	<b>Enterprise Funds</b>					
		General Fund	Special Revenue Wastewater Operating			Water	Airport		
Revenues and other financing sources:									
GAAP Basis	\$	282,294,443	\$	18,061,896	\$	9,030,176	\$	719,191	
Adjustments:									
Increase in real estate and personal									
property taxes to full accrual		61,055							
(Increase) decrease in 60 day accrual		20,161							
Gain on sale of tax possessions		ŕ							
Reversal of deferred revenue						( 234,683)			
Recognition of deferred revenue							(	14,244)	
Unbudgeted MTRB on-behalf payments	(	25,493,352)							
Change in the allowance of bad debts								5,464	
Revenue used to reimburse expenditures									
Rounding						1			
Budgetary Basis	\$	256,882,307	\$	18,061,896	\$	8,795,539	\$	710,411	

Required Supplementary Information

Notes to Schedule of Revenues, Expenditures/Expenses and Changes in Fund Balance – Budget and Actual – Budgetary Basis

June 30, 2009

#### **Budgetary - GAAP Reporting Reconciliation (continued)**

		Govern	ment Fund	s	<b>Enterprise Funds</b>						
		General Fund		l Revenue er-Operating		Water		Airport			
Expenditures and other financing uses: GAAP Basis	\$	283,815,052	\$	17,793,323	\$	9,337,459	\$	1,038,046			
Adjustments: Unbudgeted MTRB on-behalf payments Change in compensated absences Unbudgeted expenditures charged to		( 25,493,352)			(	84,397)		6,908			
other funds Unbudgeted change in inventory Unbudgeted change in prepaid payroll				40,473	(	212,694) 12,559					
Principal paid on long term debt Principal paid on capital leases Additions to capital assets						1,042,329 21,505 60,763		570			
Depreciation expense Change in accrued interest					(	1,970,686) 14,747)	(	302,424)			
Change in OPEB Expenditures decreased with revenue reimbursement Unbudgeted MWPAT subsidy payments Proceeds from debt- capital projects Rounding	_					178,804)	(	22,907)			
Budgetary basis	\$	258,321,700	<u>\$</u>	17,833,796	\$	8,013,377	\$	720,193			

Required Supplementary Information Notes to Schedule of Revenues, Expenditures/Expenses and Changes in Fund Balance – Budget and Actual – Budgetary Basis

June 30, 2009

#### **Excess of Expenditures Over Appropriations**

The legal level of control for which expenditures can not exceed appropriation is at the category level within a department (i.e., salaries, charges and services; supplies and materials; capital outlay; and debt service.)

<u>Category</u>	E	xcess
General Fund:		
Board of Elections Licensing Board Clerk of Committees	\$	1,405 134 246
Total Appropriation Deficits	\$	1,785

Required Supplementary Information Contributory Retirement System Schedule of Funding Progress

December 31, 2008

#### (UNAUDITED)

Actuarial Valuation <u>Date</u>	Reporting Year	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) Individual Entry Age	Unfunded (Overfunded) AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
01/01/94	1993	84,143,582	189,485,031	105,341,449	44%	47,428,221	222%
01/01/94	1994	84,143,582	189,485,031	105,341,449	44%	60,048,850	175%
01/01/94	1995	84,143,582	189,485,031	105,341,449	44%	59,995,153	176%
01/01/94	1996	84,143,582	189,485,031	105,341,449	44%	57,638,616	183%
01/01/98	1997	133,140,386	248,033,340	114,892,954	54%	63,312,483	181%
01/01/98	1998	133,140,386	248,033,340	114,892,954	54%	57,639,014	199%
01/01/98	1999	133,140,386	248,033,340	114,892,954	54%	65,000,000	177%
01/01/98	2000	133,140,386	248,033,340	114,892,954	54%	68,936,441	167%
01/01/01	2001	157,129,409	305,813,631	148,684,222	51%	75,089,435	198%
01/01/01	2002	157,129,409	305,813,631	148,684,222	51%	72,843,21	204%
01/01/01	2003	157,129,409	305,813,631	148,684,222	51%	82,981,340	179%
01/01/04	2004	175,663,857	380,950,456	205,286,599	46%	75,414,151	272%
01/01/04	2005	175,663,857	380,950,456	205,286,599	46%	82,821,749	248%
01/01/04	2006	192,032,773	416,761,645	224,728,872	46%	87,993,734	255%
01/01/07	2007	210,446,468	469,061,751	258,615,283	45%	77,004,701	336%
01/01/07	2008	210,446,468	469,061,751	258,615,283	45%	86,659,224	298%
01/01/09	2009	196,465,884	516,132,737	319,666,853	38%	90,036,405	355%

Isolated analysis of the dollar amounts of net assets available for benefits, actuarial accrued liability, and unfunded actuarial accrued liability can be misleading. Expressing the net assets available for benefits as a percentage of the actuarial accrued liability provided one indication of the Plans' funding status on a going-concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the Plan. Trends in unfunded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids in the analysis of the progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the Plans.

Note: Actuarial valuations are only performed every three years. Accordingly, the information presented above is not comparative between years.

\*Estimated

Required Supplementary Information Contributory Retirement System Schedule of Employer Contributions

December 31, 2008

#### (UNAUDITED)

Year EndedJune 30	Annual Required Contributions	Year Ended December 31	Actual Contributions	Percentage Contributed
1994	\$ 12,368,255	1993	\$ 11,991,216	97%
1995	10,930,599	1994	11,610,801	106%
1996	11,430,599	1995	11,344,309	99%
1997	10,833,227	1996	11,817,662	109%
1998	12,134,738	1997	12,652,023	104%
1999	10,717,334	1998	11,560,776	108%
2000	11,089,000	1999	11,089,000	100%
2001	11,474,000	2000	11,474,000	100%
2002	11,873,000	2001	11,873,000	100%
2003	14,336,000	2002	14,345,564	100%
2004	14,819,118	2003	14,569,050	98%
2005	16,148,800	2004	15,470,688	96%
2006	20,814,000	2005	18,288,018	88%
2007	18,848,697	2006	18,848,697	100%
2008	22,466,545	2007	22,484,125	100%
2009	25,877,801	2008	24,012,561	93%

Although annual required contributions are calculated on a fiscal year basis, the City of New Bedford Contributory Retirement System reports on a calendar year basis, therefore, some disparity may exist between required contributions and actual contributions due to this timing difference.

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows.

The amount of the total actuarial accrued liability is based on a standardized measurement. The standardized measurement is the actuarial present value of credited projected benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effects of projected salary increases. The standardized measurement of the actuarial accrued liability is intended to enable users of the financial statements to (a) assess the Plans' funding status on a going-concern basis, (b) assess progress made in accumulating sufficient assets to pay benefits when due, and (c) make comparisons among employers.

Required Supplementary Information Contributory Retirement System Schedule of Employer Contributions

December 31, 2008

A variety of significant actuarial assumptions are used to determine the standardized measure of the pension benefit obligation. These assumptions are summarized below:

- The actuarial cost method used to determine liabilities and costs and to project future funding requirements is known as the Individual Entry Age Normal Cost Method. Under this method, the annual normal cost of the system is determined as the total of each member's level percentage of payroll necessary to fund all benefits expected to be paid if such percentage of each member's pay was and will be contributed from entry into the system until retirement, death or termination of employment. The actuarial liability on the valuation date is calculated as the amount which would be on hand if all prior normal costs had been fully funded at that date. The unfunded actuarial liability is the actuarial liability less the assets.
- Actuarial value of assets is market value.
- Mortality is assumed to be in accordance with the RP-2000 Mortality Table, with ages set forward two
  years for all disabled members.
- Ten percent of assumed deaths represent "in line of duty" deaths.
- Investment return on current assets and future contributions is assumed to be at the rate of 8.25% per year, compounded annually. This return includes interest, dividends and realized and unrealized gains.
- Salaries, including longevity, were assumed to increase 5.0% per year for each member.
- Cost-of-living increases have been assumed to be 3% of the lesser of the pension amount and \$12,000 per year.
- Rates of disablement are assumed to occur in accordance with a study conducted by PERAC with rates ranging from .01% to 1.25%.
- It is assumed that 55% of all disabilities are occupational for Group 1 and 2 members and that 90% of disabilities are occupational for Group 4 members.
- Rates of turnover (termination of employment before becoming eligible for retirement) are in accordance with a study conducted by PERAC with rates ranging from .0% to 1.50%.
- Retirement rates were assumed to range from 1% to 100% for various ages, positions within the government and genders.

The most recent actuarial valuation of the Plan was prepared as of January 1, 2009.

No changes in actuarial assumptions or benefit provisions that would significantly affect the valuation of the actuarial accrued liability occurred during 2009.

Supplementary Information Major Governmental Funds - Wastewater Combining Balance Sheet

	Operating	Special Projects	Debt Service	Total
ASSETS				
Cash and investments, unrestricted User charges receivable Special assessments receivable Department receivables Other receivables Accrued interest	\$ 5,402,032 1,491,923 334,980 40,824 ( 2,899)	\$ 1,168,930	\$ 3,265,312	\$ 9,836,274 1,491,923 334,980 40,824 ( 2,899)
Inventory	73,178			73,178
Due from other funds	822,091	20		822,111
Total assets	\$ 8,162,129	<u>\$ 1,168,950</u>	\$ 3,265,312	<u>\$ 12,596,391</u>
LIABILITIES AND FUND BALANCES				
Liabilities:				
Warrants payable	\$ 790,289 365,203	\$ 143,000	\$	\$ 790,289 508,203
Accounts payable and accrued expenses Deferred revenue	1,922,466	143,000		1,922,466
Due to other funds	2,515,083		364,736	2,879,819
Total liabilities	5,593,041	143,000	364,736	6,100,777
Fund balances:				
Reserved/designated	1,614,411	1 025 050	2,900,576	4,514,987
Unreserved	954,677	1,025,950		1,980,627
Total fund balance	2,569,088	1,025,950	2,900,576	6,495,614
Total liabilities and fund balances	<u>\$ 8,162,129</u>	<u>\$ 1,168,950</u>	\$ 3,265,312	<u>\$ 12,596,391</u>

### Supplementary Information Major Governmental Funds - Wastewater Combining Statement of Revenues and Changes in Fund Balance

	Operating	Special Projects	Debt Service	Total
Revenues: Utility usage charges Intergovernmental revenues Investment income Other	\$ 17,322,512 309,484 400,406	\$ 31,181	\$ 6,406,650 4,732	\$ 17,322,512 6,406,650 345,397 400,406
Total revenues	18,032,402	31,181	6,411,382	24,474,965
Expenditures: Salaries Charges and services Supplies and materials Capital outlay Debt service  Total expenditures	1,506,194 9,979,257 333,235 48,866 1,556,780	237,220	10,754,820 10,754,820	1,506,194 9,979,257 333,235 286,086 12,311,600 24,416,372
Excess (deficiency) of revenues over expenditures	4,608,070	( 206,039)	( 4,343,438)	58,593
Other financing sources and (uses)	( 4,339,497)	( 269,065)	4,339,497	( 269,065)
Excess (deficiency) of revenues and other sources over expenditures and other uses	268,573	( 475,104)	( 3,941)	( 210,472)
Fund balance - July 1, 2008, restated	2,300,515	1,501,054	2,904,517	6,706,086
Fund balance - June 30, 2009	\$ 2,569,088	\$ 1,025,950	\$ 2,900,576	\$ 6,495,614

Supplementary Information Non-Major Governmental Funds Special Revenue Funds Combining Balance Sheet

		ghway ovements	R	evolving	Reserve propriation	<u>Do</u>	nations		Federal/ Grants		School Grants		nmunity elopment	Subtotal
ASSETS Cash and investments Federal and state grants receivable Loans receivable Receivable, other Due from other funds Inventory	\$ (	376,689) 618,323	\$	2,242,891 1,124,926 42,600 39,954	\$ 1,382,591	\$	234,396	\$	1,490,050 3,222,740 141,819	\$ (	830,010) 3,178,732 264,250		1,124,699 480,713 8,146,340 18,654 2,656 246,918	\$ 5,267,928 8,625,434 18,146,340 467,323 102,610 246,918
Total assets	\$	241,634	\$	3,450,371	\$ 1,442,591	\$	234,396	\$	4,854,609	\$	2,612,972	<u>\$ 2</u>	0,019,870	<u>\$ 32,856,553</u>
LIABILITIES AND FUND BALANCES (	DEFICI	ΓS)												
Liabilities: Warrants payable Accounts payable and accrued expenses Due to the federal or state government Deferred revenue Due to other funds Other liabilities Total liabilities	\$	68,612 171,821 240,433	\$	132,344 58,817 42,600 4,649 238,410	\$	\$	1,593 2,975 37,050 41,618	\$	410,661 2,295,823 717 791,376	_	279,694 69,146 4,613 1,991,755 2,345,208		410,947 86,668 8,475,967 2,656 32,602 9,008,840	\$ 1,303,851 2,685,250 5,330 21,301,698 44,355 32,602 25,373,086
Fund balances (deficits):														
Restricted Unrestricted, undesignated Total fund balances		1,210 1,210	_	3,211,961 3,211,961	 1,442,591 1,442,591		192,778 192,778	_	1,356,032 1,356,032		267,764 267,764		1,011,140 1,011,140	
Total liabilities and fund balances	\$	241,634	\$	3,450,371	\$ 1,442,591	\$	234,396	\$	4,854,609	\$	2,612,972	\$ 2	0,019,980	<u>\$ 32,856,553</u>

Supplementary Information Non-Major Governmental Funds Capital Project Funds Combining Balance Sheet

	Street Repaving \$1M	CSO Relocate	Puro	oment chase l Issue	\$1 Mil Building Imp & \$150K Costs Bond Issue	\$3 Mil Equipment Bond Issue	\$627K Equipment <u>Bond Issue</u>
ASSETS							
Cash and cash equivalents Federal and state grants receivable Receivable, other Due from other funds Due from component unit	\$	\$	\$	807	\$	\$ 99,042	\$ 13,866
Total assets	<u>\$</u>	<u>\$</u>	<u>\$</u>	807	<u>\$</u>	\$ 99,042	<u>\$ 13,866</u>
Warrants payable Accounts payable and accrued expenses Bond anticipation notes payable Interim loan payable Deferred revenue – misc Retainage payable Due to component units Due from other funds	\$	\$	\$		\$	\$ 1,044 14,161 3,317,000	
Total liabilities						3,332,205	627,874
Fund balances (deficits), unreserved				807		( 3,233,163	( 614,008)
Total liabilities and fund balances	\$	\$	\$	807	<u>\$</u>	\$ 99,042	\$ 13,866

Supplementary Information Non-Major Governmental Funds Capital Project Funds Combining Balance Sheet

ASSETS	\$6 Mil Auto Meter Reader Bond Issue	Chlorine Disinfectant Station	\$ 2 Mil Building Purchas Bond Issue	Normandin Middle <u>School</u>	Keith <u>Middle School</u>	Landfill <u>Closure</u>	Land <u>Acquisition</u>
Cash and cash equivalents Federal and state grants receivable Receivable, other Due from other funds Due from component unit	\$ 3,762,073	\$	\$	\$ 77,097	\$ 88,399 4,153,168	\$ 972,434	\$
Total assets	\$ 3,762,073	\$	<u>\$</u>	<u>\$ 77,097</u>	<u>\$ 4,241,567</u>	<u>\$ 972,434</u>	<u>\$</u>
LIABILITIES AND FUND BALANCES (D	DEFICITS)						
Warrants payable Accounts payable and accrued expenses Bond anticipation notes payable Interim loan payable Deferred revenue – misc	\$ 184,677 6,000,000	\$	\$	\$	\$ 1,307,129 152,194 9,315,000	\$	\$
Retainage payable					67,604		
Due to component unit Due to other funds							
Total liabilities	6,184,677				10,841,927		
Fund balances (deficits), unreserved	( 2,422,604)			77,097	( 6,600,360)	972,434	
Total liabilities and fund balances	3,762,073			77,097	4,241,567	972,434	

Supplementary Information Non-Major Governmental Funds Capital Project Funds Combining Balance Sheet

ASSETS	Harbor Dev <u>Phase Dredge</u>	River Road Bond	Wastewater Sewer Separation	DPI Sewer Separation	Street Paving	Winslow Elementary	Elizabeth Brooks
Cash and cash equivalents Federal and state grants receivable Receivable, other Due from other funds Due from component unit	\$	\$ 11,690		\$ 651,436	\$ 76	\$ 4,503,982	
Total assets	\$	<u>\$ 11,690</u>	\$	<u>\$ 651,436</u>	<u>\$ 76</u>	<u>\$ 4,503,982</u>	<u>\$</u>
LIABILITIES AND FUND BALANCES (I	DEFICITS)						
Warrants payable Accounts payable and accrued expenses Bond anticipation notes payable Interim loan payable	\$	\$	\$	\$ 9,940	\$	\$ 216,972 6,302 6,200,000	\$
Retainage payable						30,866	
Due to component unit Due to other funds				228,955			
Total liabilities				238,895		6,454,140	
Fund balances (deficits), unreserved		11,690		412,541	<u>76</u>	(1,950,158)	
Total liabilities and fund balances	<u>\$</u>	<u>\$ 11,690</u>	\$	<u>\$ 651,436</u>	<u>\$ 76</u>	<u>\$ 4,503,982</u>	<u>\$</u>

Supplementary Information Non-Major Governmental Funds Capital Project Funds Combining Balance Sheet

ASSETS	Lincoln Elementary	Campbell Elementary	Mt. Pleasant Water <u>Mains</u>	Railroad <u>Depot</u>	Devalles Elementary	Riverside Park	Water Transmission <u>Mains</u>
Cash and cash equivalents Federal and state grants receivable Receivable, other Due from other funds Due from other component unit	\$	\$	\$ ( 9,870) 787,413	\$ 905,310	\$	\$	\$ 13,850
Total assets	\$	\$	<u>\$ 777,543</u>	\$ 905,310	\$	<u>\$</u>	<u>\$ 13,850</u>
LIABILITIES AND FUND BALANCES (	DEFICITS)						
Warrants payable Accounts payable and accrued expenses Bond anticipation notes payable Interim loan payable Retainage payable Due to component unit Due to other funds	\$	\$	\$	\$ 20,323 7,470,000	\$	\$	\$
Total liabilities				7,490,323			
Fund balances (deficits), unreserved			777,543	( 6,585,013)			13,850
Total liabilities and fund balances	\$	\$	<u>\$ 777,543</u>	\$ 905,310	<u>\$</u>	\$	\$ 13,850

Supplementary Information Non-Major Governmental Funds Capital Project Funds Combining Balance Sheet

ASSETS	C	est End ement ning Ph2		cubator Project	 ter Mains Rehab onstruction		Sea Lab	 Route 18	Phase 2 Regional-Airspace Study	T	AIP 27 axiway struction
Cash and cash equivalents Federal and state grants receivable Receivable, other Due from other funds Due from other component unit	\$	12,565 2,238	\$(	23,167)	\$ 15,957 1,266,622	\$	42,119	\$ 79,815	\$	\$	8,626
Total assets	<u>\$</u>	14,803	<u>\$(</u>	23,167)	\$ 1,282,579	\$	42,119	\$ 79,815	\$	<u>\$</u>	8,626
LIABILITIES AND FUND BALANC	ES (DEI	FICITS)									
Warrants payable Accounts payable and accrued expenses Bond anticipation notes payable Interim loan payable Retainage payable Due to component unit Due from other funds	\$		\$		\$ 15,957 84,002	\$	8,295,000	\$ 79,191	\$	\$	
Total liabilities					 99,959		8,295,000	 79,191			
Fund balances (deficits), unreserved		14,803		23,167)	 1,182,620	(_	8,252,881)	 624			8,626
Total liabilities and fund balances	\$	14,803	\$(	23,167)	\$ 1,282,579	\$	42,119	\$ 79,815	\$	\$	8,626

Supplementary Information Non-Major Governmental Funds Capital Project Funds Combining Balance Sheet

		Parking Garage		stewater 2D reatment		North End <u>Pressure</u>	Totals		
ASSETS									
Cash and cash equivalents Federal and state grants receivable	\$	63,568	\$	75,240	\$	1,735,310	\$	13,086,375 6,223,291	
Receivable, other Due from other funds Due from component unit				1,043				1,043	
Total assets	<u>\$</u>	63,568	<u>\$</u>	76,283	<u>\$</u>	1,735,310	<u>\$</u>	19,310,709	
LIABILITIES AND FUND BALANCES (DEFICITS)									
Warrants payable Accounts payable and accrued expenses Bond anticipation notes payable Interim loan payable	\$		\$		\$	89,472 4,650,000	\$	1,541,102 640,262 45,874,874	
Retainage payable Due to component unit								98,470	
Due to other funds				38				228,993	
Total liabilities				38		4,739,472		48,383,701	
Fund balances (deficits), unreserved		63,568		76,245	_(	3,004,162)	_(_	29,072,992)	
Total liabilities and fund balances	<u>\$</u>	63,568	\$	76,283	\$	1,735,310	\$	19,310,709	

Supplementary Information Non-Major Governmental Funds Permanent Funds Combining Balance Sheet

	Permanent Trusts			N	Total Non Major		
		expendable Trusts	Expe	ndable usts	Subtotal		vernmental Funds
ASSETS							
Cash and investments Federal and state receivable Loans receivable Receivable, other Accrued interest Land inventory	\$	5,826,733	\$ (	98,399)	\$	\$	24,082,637 14,848,725 18,146,340 467,323
Inventories							246,918
Due from other funds				181,789			285,442
Total assets	<u>\$</u>	5,826,733	\$	83,390	\$	<u>\$</u>	58,077,385
LIABILITIES AND FUND BALANCES							
Warrants payable Accounts payable and accrued expenses Retainage payable Bonds and notes payable Due to other funds Due to federal & state governments Deferred revenue Other liabilities	\$	2,942 5,316 181,789	\$		\$	\$	2,847,895 3,330,828 98,470 45,874,874 455,137 5,330 21,301,698 32,602
Interim loan payable Bonds anticipation notes payable							
Total liabilities	<u>\$</u>	190,047	<u>\$</u>	190,047	<u>\$</u>	<u>\$</u>	73,946,834
Fund balances:							
Reserved for: Non expendable bequests Restricted		5,102,411					5,102,411
Undesignated, reported in nonmajor: Special revenue funds Capital project funds						(	7,483,467 29,072,992)
Permanent funds		534,275		83,390			617,665
Total fund balance		5,636,686		83,390			15,869,449)
Total liabilities and fund balances	<u>\$</u>	5,826,733	<u>\$</u>	83,390	<u>\$</u>	<u>\$</u>	58,077,385

# Supplementary Information Non-Major Governmental Funds Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	Highway <u>Improvements</u>	Revolving	Reserve for Appropriation	<b>Donations</b>
Revenues:				
Federal grants State grants Utility usage charges Investment income Other	\$ 1,219,344	\$ 8,498,080 763	\$ ( 12,211)	\$ 4,548
Other		2,250,358	<u>113,775</u>	33,867
Total revenues	1,219,344	10,749,201	101,564	38,415
Expenditures: General government Public safety Public works Education Community and economic	1,230,357	402,576 39,477 44,015 10,192,302	95	
development Health and human services Culture and recreation Municipal airport Debt service: Principal Interest		67,896 382,769		5,625 21,230
Total expenditures	1,230,357	11,129,035	95	26,855
Excess (deficiency) of revenue over expenditures	( 11,013)	( 379,834)	101,469	11,560
Other financing sources (uses):				
Transfers between funds		( 1,002,166)	( 4,865)	
Excess (deficiency) of revenues and other sources over expenditures and other uses	( 11,013)	( 1,382,000)	96,604	11,560
Beginning fund balances (deficits), as restated	12,214	4,593,961	1,345,987	181,218
Ending fund balances (deficits)	<u>\$ 1,201</u>	<u>\$ 3,211,961</u>	<u>\$ 1,442,591</u>	<u>\$ 192,778</u>

## Supplementary Information Non-Major Governmental Funds Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	Federal/State Grants	School Grants	Community <u>Development</u>	Subtotals
Revenues:				
Federal grants State grants Utility usage charges	\$ 3,647,517 5,786,177	\$ 27,475,013 1,842,075	\$ 6,146,849	\$ 37,269,379 17,345,676
Investment income Other	486 883,208	1,448,475	12,868 615,999	6,454 5,345,682
Total revenues	10,317,388	30,765,563	6,775,716	59,967,191
Expenditures: General government Public safety Public works Education Community and economic development Health and human services Culture and recreation Municipal airport Debt service: Principal Interest	853,839 3,693,853 3,904,887 345,681 943,679 316,002 737,080	30,677,017	6,867,938	1,256,510 3,733,330 5,179,259 40,869,319 7,213,619 1,017,200 720,001 737,080
Total expenditures	10,795,021	30,677,017	6,867,938	60,726,318
Excess (deficiency) of revenue over expenditures	( 477,633)	88,546	( 92,222)	( 759,127)
Other financing sources (uses):				
Transfers between funds	409,694			( 597,337)
Excess (deficiency) of revenues and other sources over expenditures and other uses	( 67,939)	88,546	( 92,222)	( 1,356,464)
Beginning fund balances (deficits), as restated	1,423,971	179,218	1,103,362	8,839,931
Ending fund balances (deficits)	\$ 1,356,032	<u>\$ 267,764</u>	<u>\$ 1,011,140</u>	\$ 7,483,467

#### Supplementary Information Non-Major Governmental Funds Capital Projects Funds

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	Street Repaving \$1M	CSO Relocate	Equipment Purchase Bond Issue	\$1 Mil Building Imp & \$150K Costs Bond Issue	\$3 Mil Equipment <u>Bond Issue</u>	\$627K Equipment <u>Bond Issue</u>
Revenues: Federal grant: Operating Capital State grant: Operating Capital	\$	\$	\$	\$	\$	\$
Investment income Other						
Total revenues						
Expenditures: General government Public safety Public infrastructure Education Community and economic development Municipal Airport Culture and recreation				5,419	858,056	497,078
Total expenditures				5,419	858,056	497,978
Excess (deficiency) of revenue over expenditures				_( 5,419)	( 858,056)	( 497,078)
Other financing sources (uses): Transfers between funds Bond proceeds_						
Total other financing sources (uses)						
Excess (deficiency) of revenues and other sources over expenditures and other uses				( 5,419)	( 858,056)	( 497,078)
Fund balances (deficit), July 1, 2008, as restated			807	5,419	( 2,375,107)	_(116,930)
Fund balances (deficit), June 30, 2009	\$	<u>\$</u>	<u>\$ 807</u>	<u>\$</u>	<u>\$( 3,233,163</u> )	<u>\$( 614,008</u> )

# Supplementary Information Non-Major Governmental Funds Capital Projects Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	\$6 Mil Auto Meter Reader Bond Issue	Chlorine Disinfectant Station	\$ 2 Mil Building Purchase Bond Issue	Normandin Middle School	Keith Middle School	Landfill Closure	Land Acquisition
Revenues: Federal grant: Operating Capital State grant: Capital Investment income	\$	\$	\$	\$ 77,097	\$ 5,572,430	\$	\$
Other							
Total revenues				77,097	5,572,430		
Expenditures: General government Public safety Public infrastructure Education Community and economic development Municipal airport Culture and recreation	2,376,946				6,343,706	46,613	
Total expenditures	2,376,946				6,343,706	46,613	
Excess (deficiency) of revenue over expenditures	( 2,376,946)			77,097	( 771,276)	( 46,613)	
Other financing sources (uses): Transfers between funds Bond proceeds							
Total other financing sources (uses)							
Excess (deficiency) of revenues and other sources over expenditures and other uses	( 2,376,946)			77,097	( 771,276)	( 46,613)	
Fund balances (deficit), July 1, 2008	( 45,658)				_(5,829,084)	1,019,047	
Fund balances (deficit), June 30, 2009	<u>\$( 2,422,604</u> )	\$	\$	<u>\$ 77,097</u>	<u>\$( 6,600,360</u> )	\$ 972,434	\$

# Supplementary Information Non-Major Governmental Funds Capital Projects Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	Harbor Dev Phase Dredge	River Road Bond	Wastewater Sewer Separation	DPI Sewer Separation	Street Paving	Winslow Elementary	Elizabeth Brooks
Revenues: Federal grant: Operating Capital State grant: Operating Capital	\$	\$	\$	\$	\$	\$	\$
Investment income Other							
Total revenues							
Expenditures: General government Public safety Public infrastructure Education Community and economic development Municipal Airport Culture and recreation				1,339,370		1,950,158	
Total expenditures				1,339,370		1,950,158	
Excess (deficiency) of revenue over expenditures				( 1,339,370)		_(1,950,158)	
Other financing sources (uses): Transfers between funds Bond proceeds			604,624				
Total other financing sources (uses)			604,624				
Excess (deficiency) of revenues and other sources over expenditures and other uses			604,624	( 1,339,370)		( 1,950,158)	
Fund balances (deficit), July 1, 2008		11,690	_( 604,624)	1,751,911	76		
Fund balances (deficit), June 30, 2009	\$	<u>\$ 11,690</u>	\$	<u>\$ 412,541</u>	<u>\$ 76</u>	<u>\$( 1,950,158)</u>	\$

# Supplementary Information Non-Major Governmental Funds Capital Projects Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	Lincoln Elementary	Campbell Elementary	Mt. Pleasant Water Mains	Railroad Depot	Devalles Elementary	Riverside Park	Water Transmission <u>Mains</u>
Revenues:					_		
Federal grant:	\$	\$	\$	\$	\$	\$	\$
Operating Capital			6,800				
State grant:			0,000				
Operating							
Capital							
Investment income							
Other							
Total revenues			6,800		-		
Expenditures:							
General government							
Public safety Public infrastructure			6,800	113,842			
Education			0,800	115,642			
Community and economic development							
Municipal Airport							
Culture and recreation							
Total expenditures			6,800	113,842			
Excess (deficiency) of revenue over expenditures				( 113,842)			
Other financing sources (uses): Transfers between funds							
Bond proceeds							
Excess (deficiency) of revenues and other sources over expenditures and other uses				( 113,842)			
Fund balances (deficit), July 1, 2008, as restated			777,543	( 6,471,171)			13,850
Fund balances (deficit), June 30, 2009	\$	\$	<u>\$ 777,543</u>	<u>\$( 6,585,013</u> )	\$	\$	<u>\$ 13,850</u>

# Supplementary Information Non-Major Governmental Funds Capital Projects Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances

#### For the Year Ended June 30, 2009

	West End Cement Lining Ph2	Incubator Project	Water Mains Rehab Construction	Sea Lab	Route 18	Phase 2 Regional- Airspace Study	AIP-27 Taxiway Construction
Revenues: Federal grant: Operating Capital State grant:	\$	\$	\$	\$	\$	\$	\$
Operating Capital Investment income Other					105,660		
Total revenues					105,660		
Expenditures: General government Public safety Public infrastructure Education Community and economic development Municipal Airport Culture and recreation			3,614,769		105,036		
Total expenditures			3,614,769		105,036		
Excess (deficiency) of revenue over expenditures			( 3,614,769)		624		
Other financing sources (uses): Transfers between funds Bond proceeds			8,039,458	102,500			
Total other financing sources (uses)			8,039,458	102,500			
Excess (deficiency) of revenues and other sources over expenditures and other uses			4,424,689	102,500	624		
Fund balances (deficit), July 1, 2008	14,803	(23,167)	( 3,242,069)	( 8,355,381)			8,626
Fund balances (deficit), June 30, 2009	<u>\$ 14,803</u>	<u>\$ ( 23,167)</u>	<u>\$ 1,182,620</u>	<u>\$( 8,252,881</u> )	<u>\$ 624</u>	<u>\$</u>	<u>\$ 8,626</u>

See accompanying independent auditors' report

	Parking Garage	Wastewater 2D Treatment	North End Pressure	Totals
Revenues: Federal and state grants Operating Capital State grants:	\$	\$	\$	\$ 5,761,987
Operating Capital Investment income Other		2,647		2,647
Total revenues		2,647		5,764,634
Expenditures: General government Public safety Public infrastructure Education Community and economic development Municipal Airport Culture and recreation		362	724,096	5,419 858,056 8,824,912 8,293,864
Total expenditures		362	724,096	17,982,251
Excess (deficiency) of revenue over expenditures		2,285	( 724,096)	( 12,217,617)
Other financing sources (uses): Transfers between funds Bond proceeds				102,500 8,644,082
Total other financing sources (uses)				8,746,582
Excess (deficiency) of revenues and other sources over expenditures and other uses		2,285	( 724,096)	( 3,471,035)
Fund balances (deficit), July 1, 2008	63,568	73,960	( 2,280,066)	( 25,601,957)
Fund balances (deficit), June 30, 2009	<u>\$ 63,568</u>	<u>\$ 76,245</u>	<u>\$( 3,004,162</u> )	<u>\$( 29,072,992</u> )

#### Supplementary Information Non-Major Governmental Funds Permanent Funds

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	Permanent Trusts					Total Non Major	
		expendable Trusts	Exp	endable rusts	Subtotal	Governmental Funds	
Revenues: Intergovernmental – operating	\$		\$		\$	\$	53,080,972
Intergovernmental - capital Investment income Other excise Fines and forfeitures	(	919,166)	(	116,342)		(	7,296,070 1,026,407)
Charges for services							2,322,500
Miscellaneous		212,393		4,462			3,240,037
Total revenues	(	706,773)		111,880)			64,913,172
Expenditures: General government Public safety Public infrastructure		65					1,261,994 4,591,386 8,824,912
Public works Health and human services Education Community and economic development Municipal airport		12,964 1,432		95			5,179,259 1,030,259 49,164,615 7,213,619 737,080
Culture and recreation Debt service: Principal Interest		182,765		77			902,843
Total expenditures		197,226		172			78,905,967
Excess (deficiency) of revenue over expenditures	_(	903,999)	_(	112,052)			13,992,795)
Other financing sources (uses): Bond proceeds Bond premiums							8,644,082
Transfers between funds	_(	537,088)		181,789			850,136)
Total other financing sources (uses)	_(	537,088)		181,789			7,793,946
Excess (deficiency) of revenues and other sources over							
expenditures and other uses	(	1,441,087)		69,737		(	6,198,849)
Fund balance (deficit), July 1, 2008, restated		7,077,773		13,653		_(_	9,670,600)
Fund balance (deficit), June 30, 2009	\$	5,636,686	\$	83,390	\$	<u>\$(</u>	15,869,449)

Supplementary Information Private Purpose Trust Funds Combining Balance Sheet

		ylor larship	EG Campbell Scholarship		Total	
Assets						
Cash consolidated Cash Investments	\$	30	\$ (	397) 792 10,788	\$ (	367) 792 10,788
Total assets	<u>\$</u>	30	<u>\$</u>	11,183	\$	11,213
Liabilities						
Accounts payable and accrued expenses	\$		\$		\$	
Total liabilities						
Net Assets						
Fund balance:						
Unrestricted/undesignated	\$	30	\$	11,183	\$	11,213
Total net assets	\$	30	\$	11,183	\$	11,213

### Supplementary Information Private Purpose Trust Funds Statement of Revenue, Expenditures and Changes in Fund Balance

	Taylor Scholarship	EG Campbell Scholarship	Total
Revenues:			
Investment income:			
Dividends and interest Gain (Loss) on sale of investments Net appreciation in fair value	\$	\$ 663 ( 914)	\$ 663 ( 914)
of investments Other		( 1,291) 336	( 1,291) 336
Total revenue		( 1,206)	( 1,206)
Expenditures:			
Education		232	232
Total expenditures		232	232
Excess (deficiency) of revenue over expenditures		( 1,438)	( 1,438)
Other financing sources (uses):			
Transfers from other funds			
Total other financing sources (uses)			
Excess (deficiency) of revenues and other sources over expenditures and other uses		( 1,438)	( 1,438)
Beginning fund balances	30	12,621	12,651
Ending fund balances	<u>\$ 30</u>	<u>\$ 11,183</u>	<u>\$ 11,213</u>

#### Supplementary Information General Fund Schedule of Property Tax and Motor Vehicle Excise Tax Receivables

#### Year Ended June 30, 2009

D. 15.	Beginning Balance 07/01/08	Commitments		Collections		justments		emptions &		ransfer Tax File	 Refunds		Ending Balance 06/30/09
Real Estate: 2009 2008 2007 2006 2005 2004 2003 2002 2001 2000 1999 1998	\$ 3,596,904 ( 104,354) ( 80,116) ( 65,844) ( 89,982) ( 70,842) ( 24,761) 26,384	\$ 84,856,864	\$( (	79,775,152) 2,015,556) 7,435	\$( (	29,719) 1,373) 22,820 362 17,601 4 5)	\$( ( ( (	875,676) 126,818) 66,184) 271,270) 245,044)	\$ (	1,655,930)	\$ 113,352 114,964 62,764 263,940 227,884	\$ ( ( ( ( (	4,289,669 87,807) 77,520) 87,084) 65,404) 89,979) 70,842) 24,766) 26,384
1997 Total Real Estate	3,187,388	84,856,864		81,783,273)		9,689		1,584,992)		1,655,930)	782,904		3,812,651
Personal Property: 2009 2008 2007 2006 2005 2004 2003 2002 2001 2000 1999 1998 1997 1996 1995 1994 1993 1992 1991 1990 1989	71,860 31,223 41,208 44,527 16,237 17,231 14,583 12,304 12,188 10,006 8,566 2,984 3,326 2,970 962 1,581 1,186 2,726 1,470 1,032	3,948,107	( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( (	3,876,071) 47,094) 8,802) 2,339) 2,320) 2,366) 2,437)  1,196 282) 26)	( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( ( (	93 546) 10 78) 123) 395 8 34 394) 263) 625 20 3) 1)	(	2,219) 8,494) 212) 1,699)			10,102 3,397 2,272	_	69,910 25,017 25,614 38,792 42,085 14,840 14,802 14,617 11,911 11,925 11,827 8,304 2,955 3,325 2,970 2,209 1,581 1,186 2,726 1,470 1,032
Total Personal Property	298,171	3,948,107	_(_	3,941,351)		1,025	_(	12,624)			 15,771	_	309,099
Total Property Taxes	3,485,559	88,804,971	_(_	85,724,624)		10,714	_(	1,597,616)	_(_	1,655,930)	 798,674,	_	4,121,750

See accompanying independent auditors' report

#### Supplementary Information General Fund Schedule of Property Tax and Motor Vehicle Excise Tax Receivables

	В	eginning Salance 07/01/08	Commitme	ents		follections	Adjı	ıstments		emptions & atements		ransfer Tax File	Re	efunds		Ending Balance 06/30/09
Motor Vehicle		_														
2009				7,783	(	4,310,960)	(	273)	(	86,446)				19,793		499,897
2008		764,194		6,488	(	1,183,282)		3,541	(	66,101)				42,425		297,267
2007		382,235	5	5,095	(	229,970)		381	(	14,918)				4,225		197,048
2006		223,342		759	(	62,933)		150	(	6,923)				2,762		157,158
2005		164,005		58	(	29,260)	(	121)	(	1,877)				587		133,389
2004		115,400			(	13,850)		73	(	418)				125		101,330
2003	(	1,959)		49											(	1,910)
2002	(	1,630)													(	1,630)
2001	(	482)													(	482)
2000	(	76)													(	76)
1999	(	4)													(	4)
1998	(	54)													(	54)
1997	(	104)													(	104)
1996	(	48)													(	48)
1995	(	118)													(	118)
1994	(	7)													(	7)
1993																
1992	(	5)													(	5)
1991																
1990	(	247)													(	257)
1989	(	352)													(	352)
1988		155)	-				-	12					-	12	_(	<u>155</u> )
Total Motor Vehicle		1,643,935	5,67	0,230	_(_	5,830,265)		3,739	_(	176,682)				69,929		1,380,886
Total Property and Motor Vehicle	<u>\$</u>	5,129,495	<u>\$ 94,47</u>	5,201	<u>\$(</u>	91,554,889)	\$	14,453	<u>\$(</u>	1,774,297)	<u>\$(</u>	1,655,930)	\$	868,603	<u>\$</u>	5,502,641

Supplementary Information General Long-Term Debt Account Group Schedule of Long-Term Debt Maturities

Ten Years Ended June 30, 2009

	Outstanding Balance 6/30/09	2010	2011	2012	2013
GOB 2004 - Refund 1996	\$ 4,740,000	\$ 595,000	\$ 605,000	\$ 610,000	\$ 565,000
GOB 2004 - Refund 1995	3,670,000	580,000	580,000	585,000	595,000
Sewer Bonds	2,164,000	183,000	185,000	194,000	212,000
General Public Improvement	3,983,000	420,000	414,000	410,000	397,000
Federal Loan 1996 Series A	5,890,000	1,285,000	1,165,000	1,035,000	730,000
Federal Loan 1998 Series A	98,500,000	3,565,000	3,805,000	4,085,000	4,710,000
Federal Loan 2000 Series 6	4,667,858	144,008	148,850	155,000	165,000
Middle School, Public Imp	36,458,000	2,457,000	2,556,000	2,656,000	2,767,000
Federal Loan 2003 Series 8	602,043	35,006	35,940	36,948	37,798
Federal Loan 2003 Pool 9	1,192,289	70,651	71,594	72,795	74,959
HUD 108 -2003 –A	1,460,000	90,000	105,000	105,000	105,000
Federal Loan DW-02-13	1,791,051	86,122	88,495	90,910	93,415
Federal Loan DW-02-20	3,528,142	170,306	174,993	179,759	184,705
\$11.434M GOB 2006	9,040,000	780,000	760,000	590,000	590,000
Federal Loan CW-04-28	526,727	26,276	26,807	27,349	27,901
Federal Loan CW-03-36	4,934,107	133,230	136,339	139,521	142,777
GOSQ Bond 2007	15,005,000	975,000	995,000	1,005,000	1,025,000
Federal Loan DW-01-13A	374,988	17,481	17,834	18,195	18,562
Federal Loan DW – 04-13	5,554,531	258,945	264,175	269,513	274,957
GOB 2008 Series A	13,600,000	580,000	595,000	605,000	615,000
General Obligation SQ Bond – Series B	3,795,000	5,000	5,000	335,000	335,000
MWPAT CW 03-36A	604,624	18,523	16,384	16,786	17,197
MWPAT DW06-10 Series 14	8,039,458	356,928	335,716	342,498	349,418
	\$ 230,120,818	<u>\$ 12,832,476</u>	<u>\$ 13,087,127</u>	<u>\$ 13,564,274</u>	\$ 13,866,689

### Supplementary Information General Long-Term Debt Account Group Schedule of Long-Term Debt Maturities

Ten Years Ended June 30, 2009

	2014 2015		2016	2017	2018	2019	
GOB 2004 - Refund 1996	\$ 580,000	\$ 585,000	\$ 595,000	\$ 605,000	\$	\$	
GOB 2004 - Refund 1995	600,000	360,000	370,000				
Sewer Bonds	212,000	216,000	226,000	238,000	249,000	258,000	
General Public Improvement	397,000	393,000	390,000	387,000	385,000	382,000	
Federal Loan 1996 Series A	730,000	515,000	270,000				
Federal Loan 1998 Series A	4,710,000	5,085,000	5,490,000	5,920,000	6,090,000	6,260,000	
Federal Loan 2000 Series 6	165,000	170,000	180,000	185,000	185,000	195,000	
Middle School, Public Imp	2,931,000	3,006,000	3,079,000	3,160,000	3,266,000	3,370,000	
Federal Loan 2003 Series 8	39,019	40,715	42,412	44,108	44,108	45,805	
Federal Loan 2003 Pool 9	77,290	80,000	80,000	85,000	90,000	90,000	
HUD 108 -2003 -A	105,000	105,000	105,000	105,000	105,000	105,000	
Federal Loan DW-02-13	97,068	100,041	105,000	110,000	110,000	115,000	
Federal Loan DW-02-20	191,918	197,786	204,888	214,883	219,880	229,875	
\$11.434M GOB 2006	590,000	585,000	585,000	555,000	550,000	550,000	
Federal Loan CW-04-28	28,465	29,040	29,627	30,225	30,836	31,459	
Federal Loan CW-03-36	146,110	149,520	153,009	156,581	160,235	163,975	
GOSQ Bond 2007	1,045,000	1,060,000	1,080,000	1,105,000	1,125,000	1,150,000	
Federal Loan DW-01-13A	18,938	19,320	19,710	20,108	20,514	20,929	
Federal Loan DW – 04-13	280,512	286,179	291,961	297,859	393,876	310,015	
GOB 2008 Series A	630,000	650,000	665,000	680,000	695,000	715,000	
General Obligation SQ Bond – Series B	335,000	335,000	335,000	335,000	335,000	330,000	
MWPAT CW 03-36A	17,619	18,050	18,493	18,946	19,410	19,886	
MWPAT DW06-10 Series 14	356,476	363,678	371,025	378,521	386,167	393,969	
	\$ 14,283,415	<u>\$ 14,349,329</u>	<u>\$ 14,686,125</u>	\$ 14,631,231	<u>\$ 14,370,026</u>	\$ 14,735,913	